ATTACHMENT - REQUIRED STATE AGENCY FINDINGS

FINDINGS
C = Conforming
CA = Conditional
NC = Nonconforming
NA = Not Applicable

Decision Date: November 16, 2016 Findings Date: November 16, 2016

Project Analyst: Celia C. Inman Team Leader: Fatimah Wilson

Project ID #: G-11223-16

Facility: High Point Kidney Center

FID #: 945262 County: Guilford

Applicants: Wake Forest University Health Sciences and

High Point Kidney Center of Wake Forest University

Project: Add 5 dialysis stations for a total of 41 dialysis stations upon completion of

this project, Project ID #G-10262-14, Project ID #G-11075-15, and Project ID

#G-11134-16

REVIEW CRITERIA FOR NEW INSTITUTIONAL HEALTH SERVICES

G.S. 131E-183(a) The Department shall review all applications utilizing the criteria outlined in this subsection and shall determine that an application is either consistent with or not in conflict with these criteria before a certificate of need for the proposed project shall be issued.

(1) The proposed project shall be consistent with applicable policies and need determinations in the State Medical Facilities Plan, the need determination of which constitutes a determinative limitation on the provision of any health service, health service facility, health service facility beds, dialysis stations, operating rooms, or home health offices that may be approved.

 \mathbf{C}

Wake Forest University Health Sciences (WFUHS) and High Point Kidney Center of Wake Forest University, also referred to as "the applicants", propose to add five dialysis stations for a total of 41 dialysis stations at the existing High Point Kidney Center (HPKC) facility upon completion of this project and Project ID #G-10262-14, which was approved to relocate 10 stations from HPKC to develop North Randolph Dialysis Center (NRDC) in Randolph County; Project ID #G-11075-12, which was approved to add eight stations at HPKC; and Project ID #G-11134-16, which was approved to relocate four stations from HPKC to Thomasville Dialysis Center. HPKC is located at 1900 Westchester Drive, High Point, Guilford County.

Need Determination

The 2016 State Medical Facilities Plan (SMFP) provides a county need methodology and a facility need methodology for determining the need for new dialysis stations. According to the July 2016 Semiannual Dialysis Report (SDR), the county need methodology shows there is a deficit of nine dialysis stations in Guilford County. Therefore, the July 2016 SDR does not indicate a need for additional stations in Guilford County based on the county need methodology, which states that the county deficit must be 10 or greater to establish a need for additional stations.

However, the applicants are eligible to apply for additional stations based on the facility need methodology because the utilization rate reported for HPKC in the July 2016 SDR is 3.76 patients per station. This utilization rate was calculated based on 158 in-center dialysis patients and 42 certified dialysis stations. (158 patients / 42 stations = 3.76 patients per station).

Application of the facility need methodology indicates the maximum of 10 additional stations are needed for this facility, as illustrated in the following table.

October 1 REVIEW-July 2016 SDR

Requ	ired SDR Utilization	80.00%			
Cente	er Utilization Rate as of 12/31/15	94.05%			
Certif	Certified Stations				
Pendi	ng Stations	0			
Total	Total Existing and Pending Stations				
In-Ce	In-Center Patients as of 12/31/15 (SDR2)				
In-Ce	nter Patients as of 6/30/15 (SDR1)	153			
Step	Description				
	Difference (SDR2 - SDR1)	5			
(i)	Multiply the difference by 2 for the projected net in-center change	10			
	Divide the projected net in-center change for 1 year by the number of in-center patients as of 6/30/15	0.065359			
(ii)	Divide the result of Step (i) by 12	0.005447			
(iii)	Multiply the result of Step (ii) by 12	0.065359			
(iv)	Multiply the result of Step (iii) by the number of in-center patients reported in SDR2 and add the product to the number of in-center patients reported in SDR2	168.3268			
(v)	Divide the result of Step (iv) by 3.2 patients per station	52.60212			
	and subtract the number of certified and pending stations as recorded in SDR2 [# of stations] to determine the number of stations needed	10.60212			

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As shown in the table above, based on the facility need methodology for dialysis stations, the potential number of stations needed is 10 stations. Step (C) of the facility need methodology states "The facility may apply to expand to meet the need established ..., up to a maximum of ten stations." The applicants propose to add five stations. Therefore, the facility need determination for dialysis stations is applicable to this review.

In summary, the applicants are consistent with the facility need determination for dialysis stations.

Policies

There is one policy in the 2016 SMFP that is applicable to this review, Policy GEN-3: Basic Principles. Policy GEN-3: Basic Principles, page 39 of the 2016 SMFP, states:

"A certificate of need applicant applying to develop or offer a new institutional health service for which there is a need determination in the North Carolina State Medical Facilities Plan shall demonstrate how the project will promote safety and quality in the delivery of health care services while promoting equitable access and maximizing healthcare value for resources expended. A certificate of need applicant shall document its plans for providing access to services for patients with limited financial resources and demonstrate the availability of capacity to provide these services. A certificate of need applicant shall also document how its projected volumes incorporate these concepts in meeting the need identified in the State Medical Facilities Plan as well as addressing the needs of all residents in the proposed service area."

<u>Promote Safety and Quality</u> – The applicants describe how they believe the proposed project would promote safety and quality in Section B.4(a), pages 11-16, referencing other application sections with specific details; Section K.1(g), page 63; Section N.1, page 81; and referenced exhibits. The information provided by the applicants is reasonable and adequately supports the determination that the applicants' proposal would promote safety and quality.

<u>Promote Equitable Access</u> - The applicants describe how they believe the proposed project would promote equitable access in Section B.4(b), pages 16-21; Section N.1, page 81; and referenced exhibits. The information provided by the applicants is reasonable and adequately supports the determination that the applicants' proposal would promote equitable access.

<u>Maximize Healthcare Value</u> - The applicants describe how they believe the proposed project would maximize healthcare value in Section B.4(c), page 21, and referenced exhibits. The information provided by the applicants is reasonable and adequately supports the determination that the applicants' proposal would maximize healthcare value.

The applicants adequately demonstrate how their projected volumes incorporate the concepts of quality, equitable access and maximum value for resources expended in meeting the facility need. Therefore, the application is consistent with Policy GEN-3.

Conclusion

In summary, the applicants adequately demonstrate that the application is consistent with the facility need methodology in the July 2016 SDR and Policy GEN-3 and therefore is conforming to this criterion.

- (2) Repealed effective July 1, 1987.
- (3) The applicant shall identify the population to be served by the proposed project, and shall demonstrate the need that this population has for the services proposed, and the extent to which all residents of the area, and, in particular, low income persons, racial and ethnic minorities, women, handicapped persons, the elderly, and other underserved groups are likely to have access to the services proposed.

 \mathbf{C}

The applicants propose to add five dialysis stations for a total of 41 dialysis stations at the existing HPKC facility upon completion of this project and Project ID #G-10262-14, which was approved to relocate 10 stations from HPKC to develop North Randolph Dialysis Center (NRDC) in Randolph County, Project ID #G-11075-12, which was approved to add eight stations at HPKC, and Project ID #G-11134-16, which was approved to relocate four stations from HPKC to Thomasville Dialysis Center. HPKC is located at 1900 Westchester Drive, High Point in Guilford County. The following table, summarized from page 4 of the application, illustrates the current projects under development which impact the number of dialysis stations at HPKC.

Stations	Description	Project ID #
42	Total existing certified stations as of the July 2016 SDR	
+5	Stations to be added at HPKC as part of this project	G-11223-16
-10	Stations previously approved to be relocated from HPKC	G-10262-14
+8	Stations previously approved to be added at HPKC, but not yet certified	G-11075-15
-4	Stations previously approved to be relocated from HPKC	G-11134-16
41	Total stations upon completion of above projects	

Patient Origin

On page 369, the 2016 SMFP defines the service area for dialysis stations as "the planning area in which the dialysis station is located. Except for the Cherokee-Clay-Graham Multicounty Planning Area and the Avery-Mitchell-Yancey Multicounty Planning Area, each of the 94 remaining counties is a separate dialysis station planning

area." HPKC is located in Guilford County; thus, the service area for this facility consists of Guilford County. Facilities may also serve residents of counties not included in their service area.

In Section C.8, page 31, the applicants provide a table showing the historical patient origin for in-center (IC), home hemodialysis (HH) and peritoneal dialysis (PD) patients served by HPKC.

Historical Patient Origin HPKC As of June 30, 2016

County	IC	НН	PD
Davidson	11	1	12
Forsyth	3	0	1
Guilford	119	0	30
Randolph	20	0	8
Total	153	1	51

In Section C.1, page 23, the applicants identify the patient population proposed to be served for the first two years of operation following project completion on June 30, 2017, as summarized in the table below.

Projected HPKC Patient Origin By County of Residence

	Operating Year 1 (OY1) 7/1/17-6/30/18			Operating Year 2 (OY2) 7/1/18-6/30/19			County Patients as % of Total	
County	IC	НН	PD	IC	НН	PD	OY 1	OY2
Davidson	0.00	1.14	13.66	0.00	1.21	14.58	8.22%	8.42%
Forsyth	3.12	0.00	1.04	3.17	0.00	1.06	2.31%	2.26%
Guilford	128.71	0.00	32.45	133.86	0.00	33.75	89.48%	89.33%
Total	131.83	1.14	47.15	137.04	1.21	49.38	100.00%	100.00%

Totals may not sum due to rounding

The applicants provide the assumptions and methodology for the above projected patient origin on pages 23-26 of the application.

The applicants adequately identify the population to be served.

Analysis of Need

The applicants propose to add five dialysis stations to the existing HPKC facility in Guilford County for a total of 41 certified dialysis stations upon completion of this project, Project ID #G-10262-14 (relocate 10 stations to NRDC), Project ID #G-11075-12 (add eight stations), and Project ID #G-11134-16 (relocate four stations to TVDC). In Section C.1, page 23, the applicants state the need for the proposed project is to:

"... pre-emptively curtail the need for a third shift at HPKC upon completion of the NRDC Project ID# G-10262-14, HPKC Project ID #G-11075, and TVDC Project ID #G-11134-16."

Projected Utilization

In Section C.2, page 26, the applicants provide the calculations used to arrive at the projected in-center patient census for the first two years of operation following the completion of the project. The following table illustrates the applicants' projection of incenter dialysis patients at HPKC.

HPKC Projected In-Center Dialysis Utilization

County	July 2016 SDR 5-Yr AACR	Beginning Census 6/30/16	Growth until 6/30/2017	End of OY1 6/30/2018	End of OY2 6/30/19
Davidson	7.00%[6.7%]*	11.00	11.74	0.00	0.00
Forsyth	1.90%	3.00	3.06	3.12	3.17
Guilford	4.00%	119.00	123.76	128.71	133.86
Randolph	4.40%	20.00	0.00	0.00	0.00
Total		153.00	138.55	131.83	137.04

Totals may not sum due to rounding

As shown above, at the end of OY1, June 30, 2018, the applicants project serving 131.83 in-center dialysis patients on 41 dialysis stations for a utilization rate of 80.38% (131.83 patients / 41 stations = 3.215 patients per station / 4 = 0.8038). At the end of OY2, the applicants are projecting an in-center patient census of 137.04 for a utilization rate of 83.56% (137.04 / 41 = 3.342 / 4 = .8356). The projected utilization of 3.21 patients per station per week for OY1 satisfies the 3.2 in-center patients per station threshold as required by 10A NCAC 14C .2203(b).

On page 27, the applicants state that HPKC's home-hemodialysis and peritoneal dialysis populations are expected to experience growth also and the addition of stations at HPKC will benefit them at times when backup treatments are required. The applicants also provide the growth projections for the home patients (HH and PD) on page 26, using the same assumptions.

In Section C.7, pages 29-30, the applicants summarize the methodology and assumptions used to project utilization at HPKC. The project is based upon the facility need methodology. HPKC is eligible to add as many as ten stations.

The applicants' methodology is summarized below:

^{*}The July 2016 SDR shows 6.7% as the 5-Yr AACR for Davidson County. The applicant performed its calculations using 6.7%, though the table shows 7.0%.

- Group the June 30, 2016 patient census by county of origin and modality.
- Apply the July 2016 SDR 5-year Average Annual Change Rate (AACR), by county of patient origin, to the current patient populations to project patient census through the end of Operating Year 2.
- Remove the Randolph County resident patients from the HPKC facility census in anticipation of completion of Project ID #G-10262-14 at NRDC. Completion of Project ID #G-11075-15 at HPKC will coincide with the NRDC project.
- Remove the Davidson County ICH patients from the HPKC facility census as of December 31, 2017 in anticipation of completion of Project ID #G-11134-16 at Thomasville Dialysis Center.
- Project utilization based upon service to patients remaining at HPKC once all related approved CON applications are complete.

The applicants' assumptions are summarized below:

- Project completion of the project under review is June 30, 2017; OY1 ends June 30, 2018; OY2 ends June 30, 2019. The 5-year AACR of 4.0%, as published in the July 2016 will remain an accurate indicator of patient growth through OY2.
- As of December 31, 2017, upon the completion of the related CON projects, the remaining 36 ICH stations are inadequate to serve the remaining 131.83 patients projected as of June 30, 2018, the end of Operating Year 1.
- The patients remaining at HPKC prefer to continue receiving care at HPKC.
- Facility need methodology indicates a potential need for ten additional stations.
- Patient support letters are provided in Exhibit C-7.

On page 30, the applicants also state that while not included in the facility census projections, it is likely HPKC will provide care to any overflow patients from NRDC during NRDC's initial operating year.

The applicants adequately demonstrate that projected utilization is based on reasonable and adequately supported assumptions regarding continued growth.

Access

In Section C.3, page 28, the applicants state:

"HPKC accepts patients based on medically defined admission criteria. There is no discrimination based on race, sex, national origin nor disability. Services are available to all area residents with ESRD. Further, the facility also accepts the needy and the homeless, through its referral system, and assists those patients in obtaining the medical care they need."

Exhibit L-3(a) contains the facility's Referral/Admissions Policy. The applicants project payor mix in Section L.1(b), page 69 as follows:

Projected Payor Mix Project Year 2 (7/1/18 – 6/30/19)

	Percent of Total Patients	Percent of In-center Patients	Percent of HH Patients	Percent of PD Patients
Private Pay	1%	1%	0%	1%
Medicare	15%	14%	0%	15%
Medicaid	6%	8%	0%	1%
Medicare / Medicaid	22%	25%	0%	13%
Commercial Insurance	8%	5%	0%	17%
Medicare / Commercial	24%	24%	0%	24%
VA	6%	6%	100%	8%
Medicare Advantage	18%	17%	0%	21%
TOTAL	100%	100%	100%	100%

Totals may not sum due to rounding.

In Section L.7, page 78, the applicants state that the projected payor mix is based upon the current five-year average annual payor mix.

The applicants adequately demonstrate the extent to which all residents of the area, including underserved groups, are likely to have access to the proposed services.

Conclusion

In summary, the applicants adequately identify the population to be served; adequately demonstrate the need the population to be served has for the proposed services, based on reasonable and supported utilization projections and assumptions; and demonstrate the extent to which all residents of the area, including underserved groups, are likely to have access to the services. Therefore, the application is conforming to this criterion.

(3a) In the case of a reduction or elimination of a service, including the relocation of a facility or a service, the applicant shall demonstrate that the needs of the population presently served will be met adequately by the proposed relocation or by alternative arrangements, and the effect of the reduction, elimination or relocation of the service on the ability of low income persons, racial and ethnic minorities, women, handicapped persons, and other underserved groups and the elderly to obtain needed health care.

NA

(4) Where alternative methods of meeting the needs for the proposed project exist, the applicant shall demonstrate that the least costly or most effective alternative has been proposed.

CA

In Section E.1, pages 34-37, the applicants discuss the alternatives considered prior to submitting this application, which include:

- 1) Maintain the Status Quo the applicants state that HPKC is currently certified for 42 stations; however, that number will decrease to 40 upon completion of Project ID #G-10262-14 (relocate 10 stations from HPKC) and Project ID #G-11075-15 (add 8 stations). Additionally, by December 31, 2017, HPKC will relocate 4 stations and transfer the Davidson County patients to TVDC via Project ID #G-11134-16, which will result in a total of 36 stations at HPKC. This would be a utilization rate of 91.55%, assuming the remaining patient populations continue to grow at the July 2016 SDR 5-year AACR. This does not consider the overflow care to Randolph County dialysis patients that the applicants anticipate once NRDC is full. Thus, the applicants state that maintaining the status quo is not a viable option.
- 2) Submit an application for an in-county relocation of stations the applicants state that relocating stations from Triad Dialysis Center, a WFUHS-owned facility in Guilford County, was considered. As of June 30, 2016, the facility's utilization rate was 94.32%. Relocating stations from Triad Dialysis Center would cause a need for additional stations at that location; therefore, the applicants state, an in-county relocation of stations is not a viable option.
- 3) Submit an application for a contiguous county relocation of stations—Policy ESRD-2 allows for relocation of dialysis stations within the host county and to contiguous counties currently served by the facility when a station deficit is not created in the county losing stations and a station surplus is not created in the county gaining stations. WFUHS owns operational dialysis facilities in Davidson and Forsyth counties, both of which are contiguous to Guilford County. Guilford County has a 9-station deficit and Forsyth County and a 7-station surplus; therefore the applicants could relocate seven stations from its Forsyth facility; however, Policy ESRD-2 requires the host facility serve patients from the county receiving the stations and WFUHS cannot meet that requirement. Therefore this option is not viable.
- 4) Submit an application for additional stations based on the facility need methodology the applicants state that the facility need methodology demonstrates that up to ten additional stations are needed at HPKC. No additional renovation is required to backfill with five stations. Thus, the applicants state that utilizing the facility need methodology is the best option to serve HPKC's existing and projected patient population.

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After considering the above alternatives, the applicants state that adding stations based on the facility need methodology is the most cost-effective alternative for this project.

Furthermore, the application is conforming to all other statutory and regulatory review criteria, and thus, is approvable. A project that cannot be approved cannot be an effective alternative.

In summary, the applicants adequately demonstrate that this proposal is the least costly or most effective alternative to meet the identified need. Therefore, the application is conforming to this criterion and approved subject to the following conditions:

- 1. Wake Forest University Health Sciences and High Point Kidney Center of Wake Forest University shall materially comply with all representations made in the certificate of need application.
- 2. Wake Forest University Health Sciences and High Point Kidney Center of Wake Forest University shall develop and operate no more than five (5) additional dialysis stations for a total of 41 certified stations upon completion of this project, Project ID #G-10262-14 (relocate 10 stations to North Randolph Dialysis Center), Project ID #G-11075-15 (add eight stations), and Project ID #G-11134-16 (relocate four stations to Thomasville Dialysis Center) which shall include any home hemodialysis training or isolation stations.
- 3. Wake Forest University Health Sciences and High Point Kidney Center of Wake Forest University shall acknowledge acceptance of and agree to comply with all conditions stated herein to the Agency in writing prior to issuance of the certificate of need.
- (5) Financial and operational projections for the project shall demonstrate the availability of funds for capital and operating needs as well as the immediate and long-term financial feasibility of the proposal, based upon reasonable projections of the costs of and charges for providing health services by the person proposing the service.

C

The applicants propose to add five dialysis stations to the existing HPKC facility for a total of 41 certified dialysis stations upon completion of this project, Project ID #G-10262-14 (relocate 10 stations to NRDC), Project ID #G-11075-15 (add eight stations), and Project ID #G-11134-16 (relocate four stations to TVDC).

Capital Costs

In Section F.1, page 38, the applicants project zero capital costs associated with the proposed project. In Section E.2, page 37, the applicants state:

"The project cost is estimated at \$0, due to recent WFUHS facility machine tradeins that allowed WFUHS to get a certain number of machines free by trading in a certain number of machines. Thus, the stations required for this CON are already available in the WFUHS dialysis machine inventory. Further, no additional renovation is required for plumbing, since HPKC currently operates 42 stations, and will operate a total of 41 stations upon completion of this project and the other projects described herein."

HPKC is an existing dialysis facility with an ongoing operation; therefore the applicants do not project any working capital needs.

Availability of Funds

In Section F.5, page 39, the applicants refer to Exhibit F-5 for a commitment letter of WFUHS funds and Exhibit F-7(a) for a copy of the most recent Wake Forest University consolidated balance sheet, which includes WFUHS. The Corporate Vice President's commitment letter states, "Wake Forest University Health Sciences commits to provide monies to its subordinates in order to fund project costs." Per the consolidated balance sheet, as of June 30, 2014, WFUHS had \$159,960,000 cash and cash equivalents, \$1,333,751,000 in total assets and \$458,273,000 in unrestricted net assets (total assets less total liabilities less restricted net assets). The applicants adequately demonstrate the availability of funds for the operating needs of the project.

Financial Feasibility

In Section R, Form C, the applicants provide the allowable charge per treatment for each payment source for both in-center and home dialysis patients. The revenue assumptions are provided in Section R, pages 96-98.

The applicants provide the following assumptions for patient treatments:

- Average annual patients per month calculations pages 96-97
- In-center treatments = patients x 3 treatments per week x 52 weeks (156 treatments per patient), reduced by 6% for missed treatments (147 treatments per patient) pages 95 and 97
- Home treatments = patients x 7 treatments per week x 52 weeks (364 treatments per patient), reduced by 10% for missed treatments (328 treatments per patient) pages 96-97

The applicants project revenues and summarize operating expenses in Section R, Form B, as presented in the table below.

High Point Kidney Center	ting Year 1 .7-6/30/18	Operating Year 2 7/1/18-6/30/19	
Total Gross Revenue	\$ 52,045,558	\$	52,545,148
Deductions from Gross, including Contractual Allowances, Charity Care and Bad Debt	44,582,694		44,943,878
Net Revenue	7,462,864		7,601,270
Total Operating Expenses	5,909,477		5,999,217
Net Profit	\$ 1,553,387	\$	1,602,053

Totals may not sum due to rounding

As shown in the table above, the applicants project a positive net income in each of the first two operating years of the project. The assumptions used by the applicants in preparation of the pro forma financial statements are reasonable, including projected utilization, costs and charges. See Section R of the application for the assumptions regarding costs and charges. The discussion regarding projected utilization found in Criterion (3) is incorporated herein by reference.

The applicant adequately demonstrates that the financial feasibility of the proposal is based upon reasonable projections of costs and charges.

Conclusion

In summary, the applicants adequately demonstrate that sufficient funds will be available for the operating needs of the project. Furthermore, the applicants adequately demonstrate that the financial feasibility of the proposal is based upon reasonable projections of costs and charges. Therefore, the application is conforming to this criterion.

(6) The applicant shall demonstrate that the proposed project will not result in unnecessary duplication of existing or approved health service capabilities or facilities.

 \mathbf{C}

On page 369, the 2016 SMFP defines the service area for dialysis stations as "the planning area in which the dialysis station is located. Except for the Cherokee-Clay-Graham Multicounty Planning Area and the Avery-Mitchell-Yancey Multicounty Planning Area, each of the 94 remaining counties is a separate dialysis station planning area." Thus, the service area for this facility consists of Guilford County. Facilities may also serve residents of counties not included in their service area.

The applicants propose to add five dialysis stations to the existing HPKC in Guilford County. The July 2016 SDR indicates there are eight dialysis facilities in Guilford County, as shown below. Two facilities are WFUHS facilities.

Guilford County Dialysis Facilities

	Certified		Patients
	Stations	Percent	Per
Dialysis Facility	12/31/15	Utilization	Station
BMA of Greensboro (BMA)	56	77.68%	3.1071
BMA of South Greensboro (BMA)	59	75.00%	3.0000
BMA of Southwest Greensboro (BMA)	31	89.52%	3.5806
FMC of East Greensboro (BMA)	35	90.00%	3.6000
Fresenius Medical Care High Point (BMA)			
(10 stations pending)	0	0.00%	0.0000
High Point Kidney Center (WFUHS)	42	94.05%	3.7619
Northwest Greensboro Kidney Center (BMA)	33	74.24%	2.9697
Triad Dialysis Center (WFUHS)	22	88.64%	3.5455

Source: July 2016 SDR, Table A.

As illustrated above, each Guilford County facility is utilized above 70% as of December 31, 2015, with the exception of Fresenius Medical Care High Point (Project ID #G-11055-15), which is under development. Per the applicants, both WFUHS facilities are operating above the 3.2 patients per station per week or 80% utilization threshold as of June 30, 2016. In Section G, page 46, the applicants' table shows that the June 30, 2016 utilization is 91.07% for HPKC and 94.32% for Triad Dialysis Center. On page 47, the applicants further state:

"HPKC's need is real and immediate. HPKC does not project to serve patients currently served at other locations within Guilford County at WFUHS or competitor locations. HPKC projects to serve its current patient population plus growth based upon the 5-year AACR projected for its current patient base by county of origin as outlined in the most recent (July 2016) SDR net those patients who will transfer to NRDC and TVDC per their previously approved CON applications as outlined throughout this application.

While HPKC expects that it may be required to serve "overflow" Randolph County dialysis patients due to excessive utilization at NRDC, HPKC has not included any Randolph County dialysis patients in its utilization calculations for additional stations. Additionally, Davidson County ICH patients were removed as of 12/31/2017, which is clearly reflected in the projected ending patient numbers and utilization rates for 6/30/2018 and station need for HPKC.

The additional stations requested at HPKC shall not result in an unnecessary duplication of the existing and approved facilities in the proposed service area."

The applicants adequately demonstrate the need for additional stations at HPKC based on the number of in-center patients it proposes to serve. The discussion on analysis of need found in Criterion (3) is incorporated herein by reference. The discussion on competition found in Criterion (18a) is incorporated herein by reference.

The applicants adequately demonstrate that the proposal will not result in the unnecessary duplication of existing or approved health service capabilities or facilities in Guilford County. Consequently, the application is conforming to this criterion.

(7) The applicant shall show evidence of the availability of resources, including health manpower and management personnel, for the provision of the services proposed to be provided.

 \mathbf{C}

The following table illustrates the projected salaried staffing for HPKC, as provided by the applicants in Section H.1, page 48.

	Current FTE Positions	FTE Positions to be added	Total FTE Positions	Current Annual Salary / FTE	Projected Salary Yr 2 /FTE
RN	5.90	0.00	5.90	\$55,973	\$57,070
LPN	2.00	0.00	2.00	\$41,454	\$41,827
Pt Care Technician	16.64	0.00	16.64	\$29,203	\$29,073
Clinical Nurse Manager	1.00	0.00	1.00	\$85,280	\$90,473
Dietician	2.00	0.00	2.00	\$60,154	\$61,379
Social Worker	2.00	0.00	2.00	\$61,880	\$62,636
Home Training Nurse	3.00	0.00	3.00	\$62,046	\$68,009
Dialysis Tech	2.75	0.00	2.75	\$31,824	\$30,066
Biomed	1.00	0.00	1.00	\$39,686	\$39,721
Clerical	5.55	0.00	5.55	\$31,179	\$33,354
Total FTE Positions	40.84 [41.84]		40.84 [41.84]		

The Medical Director, Administration and Medical Records positions are contract positions and are not salaried employees.

The table provided by the applicants on page 48 includes 3.0 FTE positions for the home training nurse; however, the table on page 54 and the assumption table in Section R, page 100, show 2.0 FTE positions for the home training nurse.

The following table reflects the applicants' projected number of direct care staff FTE positions at HPKC for Operating Year 2, per page 54 of the application.

Projected Direct Care Staff Hours - Operating Year 2

Direct Care Positions		Hours / Year / FTE	Total Annual FTE Hours	Total Treatment Hours **	FTE Hours / Total Treatment Hours
	[a]	[b]	$[c] = [a] \times [b]$	[d]	$[e] = [c] \div [d]$
DON (Clinical Nurse Mgr)	1.00	2,080	2,080	3,198	0.65
RN	5.90	2,080	12,272	3,198	3.84
LPN	2.00	2,080	4,160	3,198	1.17[1.30]
Patient Care Tech	16.64	2,080	34,611	3,198	11.19[10.82]
HT Nurse	2.00	2,080	4,160	3,198	1.95[1.30]
Total Direct Care Staff Hours	27.54	2,080	57,283	3,198	17.91

^{*} FTEs should match the direct care Total FTE Positions [a+c] listed in the Facility Staffing table in Section H, Question 1.

Note: the Project Analyst includes the corrected calculation of FTE Hours / Total Treatment Hours is []. The result is of no consequence in the review.

In clarifying information requested by the Project Analyst in the expedited review of this application, the applicants confirmed that the 3.0 FTE position listed in the table on page 48 was a typographical error, which is supported by the fact that the total of the FTE positions in the table uses 2.0, not 3.0 in the calculation. Therefore, the 2.0 FTE listed on page 54 and in Section R is correct.

In Sections H.2 and H.3, pages 49-53, the applicants describe HPKC's staff positions and responsibilities, management's experience, the process for recruiting and retaining staff, and staff training and continuing education. In Section I.3, page 58, the applicants state that Vicki Stovall, M.D. will continue to serve as the Medical Director for the facility. In Exhibit I-3(a), the applicants provide a letter signed by Dr. Stovall confirming her commitment to continue to serve as Medical Director. Exhibit H-2 includes a copy of Dr. Stovall's curriculum vitae. In Section I.3(b), page 59, the applicants state that medical coverage is provided seven days per week and 24 hours a day by WFUHS physicians on a rotation basis or by local area nephrologists with privileges at the facility. Exhibit I-3(b) contains a list of referral physicians and physician letters of support.

The applicants adequately demonstrate the availability of adequate health manpower and management personnel, including the Medical Director, for the provision of the proposed dialysis services. Therefore, the application is conforming to this criterion.

(8) The applicant shall demonstrate that the provider of the proposed services will make available, or otherwise make arrangements for, the provision of the necessary ancillary and support services. The applicant shall also demonstrate that the proposed service will be coordinated with the existing health care system.

^{**} Total annual treatment hours from the Proposed Hours of Operation table in Section H, Question 6.

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In Section I, pages 56-60, the applicants describe the necessary ancillary and support services and indicate how they will be provided. Exhibit I.2(a) contains a copy of the affiliation agreement between the facility and North Carolina Baptist Hospital. Exhibit I.2(b) contains a copy of the transplant agreement. The applicants discuss coordination with the existing health care system on pages 53-57. Exhibit I.3(b) contains a list of referring physicians and physician support letters. The applicants adequately demonstrate that the necessary ancillary and support services will be available and that the proposed services will be coordinated with the existing health care system. The information in Section I and referenced Exhibits is reasonable and supports a finding of conformity with this criterion.

(9) An applicant proposing to provide a substantial portion of the project's services to individuals not residing in the health service area in which the project is located, or in adjacent health service areas, shall document the special needs and circumstances that warrant service to these individuals.

NA

- (10) When applicable, the applicant shall show that the special needs of health maintenance organizations will be fulfilled by the project. Specifically, the applicant shall show that the project accommodates: (a) The needs of enrolled members and reasonably anticipated new members of the HMO for the health service to be provided by the organization; and (b) The availability of new health services from non-HMO providers or other HMOs in a reasonable and cost-effective manner which is consistent with the basic method of operation of the HMO. In assessing the availability of these health services from these providers, the applicant shall consider only whether the services from these providers:
 - (i) would be available under a contract of at least 5 years duration;
 - (ii) would be available and conveniently accessible through physicians and other health professionals associated with the HMO;
 - (iii) would cost no more than if the services were provided by the HMO; and
 - (iv) would be available in a manner which is administratively feasible to the HMO.

NA

- (11) Repealed effective July 1, 1987.
- (12) Applications involving construction shall demonstrate that the cost, design, and means of construction proposed represent the most reasonable alternative, and that the construction project will not unduly increase the costs of providing health services by the person proposing the construction project or the costs and charges to the public of providing health services by other persons, and that applicable energy saving features have been incorporated into the construction plans.

NA

- (13) The applicant shall demonstrate the contribution of the proposed service in meeting the health-related needs of the elderly and of members of medically underserved groups, such as medically indigent or low income persons, Medicaid and Medicare recipients, racial and ethnic minorities, women, and handicapped persons, which have traditionally experienced difficulties in obtaining equal access to the proposed services, particularly those needs identified in the State Health Plan as deserving of priority. For the purpose of determining the extent to which the proposed service will be accessible, the applicant shall show:
 - (a) The extent to which medically underserved populations currently use the applicant's existing services in comparison to the percentage of the population in the applicant's service area which is medically underserved;

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In Section L.1, page 68, the applicants state:

"HPKC accepts patients based on medically defined admission criteria. There is no discrimination based on race, sex, national origin nor disability. Services are available to all area residents with ESRD. Further, the facility also accepts the needy and the homeless, through its referral system, and assists those patients in obtaining the medical care they need."

In Section L.3(b), page 72, the applicants further state that the admission of a patient is based upon medical necessity and not the patient's ability to pay. Exhibit L-3(a) contains a copy of HPKC's Referral/Admissions Policy.

In Section L.7, page 77, the applicants report that during the last full operating year, 84% of the patients who were receiving treatments at HPKC had some or all of their services paid for by Medicare or Medicaid in the past year. The following table illustrates the facility's historical payment sources.

HISTORICAL PAYOR MIX 7/1/15-6/30/16

	Percent of Total Patients	Percent of In- center Patients	Percent of HH Patients	Percent of PD Patients
Private Pay	0%	0%	0%	0%
Medicare	15%	14%	0%	16%
Medicaid	5%	7%	0%	0%
Medicare / Medicaid	18%	22%	0%	8%
Commercial Insurance	10%	6%	0%	22%
Medicare / Commercial	22%	21%	0%	25%
VA	5%	6%	100%	4%
Medicare Advantage	24%	24%	0%	25%
TOTAL	100%	100%	100%	100%

Totals may not sum due to rounding.

The United States Census Bureau provides demographic data for North Carolina and all counties in North Carolina. The following table contains relevant demographic statistics for the applicant's service area.

	Percent of Population									
Wacial and Wacial and Was Age 65 Was										
2014 Estimate	2014 Estimate	2014 Estimate	2014 Estimate	2010-2014	2010-2014	2014 Estimate				
Guilford	14%	53%	48%	17%	7%	18%				
Statewide	15%	51%	36%	17%	10%	15%				

http://www.census.gov/quickfacts/table Latest Data as of 12/22/15

However, a direct comparison to the applicants' current payor mix would be of little value. The population data by age, race or gender does not include information on the number of elderly, minorities, women or handicapped persons utilizing health services.

The Southeastern Kidney Council Network 6 Inc. 2014 Annual Report¹ provides prevalence data on North Carolina dialysis patients by age, race, and gender on page 59, summarized as follows:

^{*}Excludes "White alone" who are "not Hispanic or Latino"

^{**&}quot;This geographic level of poverty and health estimates are not comparable to other geographic levels of these estimates

Some estimates presented here come from sample data, and thus have sampling errors that may render some apparent
differences between geographies statistically indistinguishable...The vintage year (e.g., V2015) refers to the final year of the
series (2010 thru 2015). Different vintage years of estimates are not comparable."

¹http://esrd.ipro.org/wp-content/uploads/2016/06/2014-Network-6-Annual-Report-web.pdf

Number and Percent of Dialysis Patients by Age, Race, and Gender 2014					
	# of ESRD Patients	% of Dialysis Population			
Age					
0-19	52	0.3%			
20-34	770	4.8%			
35-44	1,547	9.7%			
45-54	2,853	17.8%			
55-64	4,175	26.1%			
65+	6,601	41.3%			
Gender					
Female	7,064	44.2%			
Male	8,934	55.8%			
Race					
African-American	9,855	61.6%			
White	5,778	36.1%			
Other, inc. not specified	365	2.3%			

The applicants demonstrate that HPKC currently provides adequate access to medically underserved populations. Therefore, the application is conforming to this criterion.

(b) Its past performance in meeting its obligation, if any, under any applicable regulations requiring provision of uncompensated care, community service, or access by minorities and handicapped persons to programs receiving federal assistance, including the existence of any civil rights access complaints against the applicants;

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In Section L.3(d) page 75, the applicants state:

"The facility has no obligation to provide uncompensated care or community service. The facility will be accessible to minorities and handicapped persons as further described in **Section B**, **Section C**, and **Section L**, [emphasis in original] and strives to provide services to all patients with End Stage Renal Disease."

In Section L.6, pages 76-77, the applicants state, "There have been no civil rights or equal access complaints filed against the existing facility and/or any facilities owned by the parent company in North Carolina in the last five years."

The application is conforming to this criterion.

(c) That the elderly and the medically underserved groups identified in this subdivision will be served by the applicants' proposed services and the extent to which each of these groups is expected to utilize the proposed services; and

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In Section L.1(b), page 69, the applicants provide the projected payor mix for the proposed services at HPKC, combined and by patient category, as shown below.

Projected Payor Mix Project Year 2 (7/1/18 – 6/30/19)

	Percent of Total Patients	Percent of In-center Patients	Percent of HH Patients	Percent of PD Patients
Private Pay	1%	1%	0%	1%
Medicare	15%	14%	0%	15%
Medicaid	6%	8%	0%	1%
Medicare / Medicaid	22%	25%	0%	13%
Commercial Insurance	8%	5%	0%	17%
Medicare / Commercial	24%	24%	0%	24%
VA	6%	6%	100%	8%
Medicare Advantage	18%	17%	0%	21%
TOTAL	100%	100%	100%	100%

Totals may not sum due to rounding.

In Section L.7, page 78, the applicants state that the projected payor mix is based upon the current five-year average annual payor mix.

In Section L.1(a), page 69, the applicants state:

"WFUHS and HPKC are committed to admitting and providing dialysis services to patients who have no insurance or other source of payment, but for whom payment for dialysis services will be made by another healthcare provider in an amount equal to the Medicare reimbursement rate for such services."

On page 69, the applicants report that HPKC expects 88% of the in-center patients who receive treatments at HPKC to have all or part of their services paid for by Medicare or Medicaid, as indicated above.

The applicants adequately demonstrate that medically underserved populations will have adequate access to the proposed services. Therefore, the application is conforming to this criterion.

(d) That the applicant offers a range of means by which a person will have access to its services. Examples of a range of means are outpatient services, admission by house staff, and admission by personal physicians.

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In Section L.4, page 75, the applicants state:

"Patients desiring treatment at the facility receive consideration for admission by contacting the Nurse Administrator, Medical Director, or facility Social Worker. New patients may be referred by a personal physician. ... Admission to the facility must be by a nephrologist with admitting privileges to the facility and the patient must be certified as suffering from chronic, irreversible, End Stage Renal Disease (ESRD)."

The applicants adequately demonstrate that HPKC will offer a range of means by which patients will have access to the proposed services. Therefore, the application is conforming to this criterion.

(14) The applicant shall demonstrate that the proposed health services accommodate the clinical needs of health professional training programs in the area, as applicable.

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In Section M, page 80, the applicants state:

"WFUHS dialysis units make every attempt to provide onsite educational experiences to local training programs in the area. ... Therefore, all WFUHS dialysis facilities will provide these experiences to not only health professional training programs in the area, but other applicable training programs as well.

...

The dialysis facilities of WFUHS pursue and participate in encouraging applicable training programs to utilize their facilities."

Exhibit M-1 contains a copies of professional training facility agreements between the Triad Dialysis Center and High Point University and Ledford High School and HPKC. The information provided in Section M and the referenced exhibit is reasonable and supports a finding of conformity with this criterion.

- (15) Repealed effective July 1, 1987.
- (16) Repealed effective July 1, 1987.
- (17) Repealed effective July 1, 1987.
- (18) Repealed effective July 1, 1987.
- (18a) The applicant shall demonstrate the expected effects of the proposed services on competition in the proposed service area, including how any enhanced competition will have a positive impact upon the cost effectiveness, quality, and access to the services proposed; and in the case of applications for services where competition between providers will not have a favorable impact on cost-effectiveness, quality, and access to the services proposed, the applicant shall demonstrate that its application is for a service on which competition will not have a favorable impact.

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On page 369, the 2016 SMFP defines the service area for dialysis stations as "the planning area in which the dialysis station is located. Except for the Cherokee-Clay-Graham Multicounty Planning Area and the Avery-Mitchell-Yancey Multicounty Planning Area, each of the 94 remaining counties is a separate dialysis station planning area." HPKC is located in Guilford County; thus, the service area for this facility consists of Guilford County. Facilities may also serve residents of counties not included in their service area.

The applicants propose to add five dialysis stations to the existing HPKC in Guilford County. The July 2016 SDR indicates there are eight dialysis facilities in Guilford County, as shown below. Two facilities are WFUHS facilities.

Guilford County Dialysis Facilities

Guniora County Diarysis Facilities								
	Certified		Patients					
	Stations	Percent	Per					
Dialysis Facility	12/31/15	Utilization	Station					
BMA of Greensboro (BMA)	56	77.68%	3.1071					
BMA of South Greensboro (BMA)	59	75.00%	3.0000					
BMA of Southwest Greensboro (BMA)	31	89.52%	3.5806					
FMC of East Greensboro (BMA)	35	90.00%	3.6000					
Fresenius Medical Care High Point (BMA)								
(10 stations pending)	0	0.00%	0.0000					
High Point Kidney Center (WFUHS)	42	94.05%	3.7619					
Northwest Greensboro Kidney Center (BMA)	33	74.24%	2.9697					
Triad Dialysis Center (WFUHS)	22	88.64%	3.5455					

Source: July 2016 SDR, Table A.

As illustrated above, each Guilford County facility is utilized above 70% as of December 31, 2015, with the exception of Fresenius Medical Care High Point (Project ID #G-11055-15), which is under development. Per the applicants, both WFUHS facilities are operating above the 3.2 patients per station per week or 80% utilization threshold as of June 30, 2016. In Section G, page 46, the applicants' table shows that the June 30, 2016 utilization is 91.07% for HPKC and 94.32% for Triad Dialysis Center.

In Section N.1, page 81, the applicants discuss how any enhanced competition in the service area will promote cost-effectiveness, quality and access to the proposed services. The applicants state,

"This project shall have no impact on competition in Guilford County. Patients utilize a facility based upon physician preference, geographical location, or other reasons of convenience. An addition of stations at HPKC is necessary to serve the facility's existing and projected patients and stave off excessive utilization upon completion of the already-approved CON's to which it has committed stations. ... However, if HPKC's project is not approved and its facility utilization rate is allowed to rise unchecked, cost-effectiveness and access to services could be negatively impacted as patients will have to be scheduled for treatment at times that could reduce their access to transportation availability, which would increase the occurrence of missed treatments and have a detrimental effect on patient outcomes. Utilization issues could be further exacerbated, if Randolph County patients outgrow NRDC before it can apply for additional stations. Overflow patients would be routed to HPKC and TVDC in Davidson County resulting in unexpected facility growth and high utilization rates."

See also Sections C, E, F, G, H, L and P where the applicants discuss the impact of the project on cost-effectiveness, quality and access.

The information provided by the applicants in the sections referred to above is reasonable and adequately demonstrates that any enhanced competition in the service area includes a positive impact on cost-effectiveness, quality and access to the proposed services. This determination is based on the information in the application, and the following analysis:

- The applicants adequately demonstrate the need for the proposed project and that it is a cost-effective alternative. The discussions regarding analysis of need and alternatives found in Criteria (3) and (4), respectively, are incorporated herein by reference.
- The applicants adequately demonstrate HPKC will continue to provide quality services. The discussions regarding quality found in Criteria (1) and (20) are incorporated herein by reference.

• The applicants demonstrate HPKC will continue to provide adequate access to medically underserved populations. The discussions regarding access found in Criteria (3) and (13) are incorporated herein by reference.

Therefore, the application is conforming to this criterion.

- (19) Repealed effective July 1, 1987.
- (20) An applicant already involved in the provision of health services shall provide evidence that quality care has been provided in the past.

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In Section A.11, pages 5-6, the applicants identify the 17 kidney disease treatment centers located in North Carolina, which are owned and operated by the applicants or an affiliated company.

In Section O, pages 83-85, the applicants refer to Section B.4(a) and Exhibit O-1 for HPKC's methods used to insure and maintain quality. In Section O.3(a), the applicants provide a list of the 14 WFUHS dialysis facilities which were surveyed during the last 18 months. In Section O.3(b), pages 84-85, the applicants summarize the deficiencies cited as nine facilities with standard level deficiencies, two with zero substantiated complaint allegations and no deficiencies, and three which had not yet received their survey letter at the time of the completion of the application. Copies of the surveys, deficiencies and plans of correction were provided by the applicants in Exhibit O-3(b). In Section O.3(c), page 85, the applicants further state: "All facilities are now in compliance."

Based on a review of the certificate of need application and publicly available data, the applicants adequately demonstrate that quality care has been provided during the 18 months immediately preceding the submittal of the application through the date of the decision. The application is conforming to this criterion.

- (21) Repealed effective July 1, 1987.
- (b) The Department is authorized to adopt rules for the review of particular types of applications that will be used in addition to those criteria outlined in subsection (a) of this section and may vary according to the purpose for which a particular review is being conducted or the type of health service reviewed. No such rule adopted by the Department shall require an academic medical center teaching hospital, as defined by the State Medical Facilities Plan, to demonstrate that any facility or service at another hospital is being appropriately utilized in order for that academic medical center teaching hospital to be approved for the issuance of a certificate of need to develop any similar facility or service.

The application is conforming with all applicable Criteria and Standards for End Stage Renal Disease Services promulgated in 10A NCAC 14C .2200. The specific criteria are discussed below:

10 NCAC 14C .2203 PERFORMANCE STANDARDS

- .2203(a) An applicant proposing to establish a new End Stage Renal Disease facility shall document the need for at least 10 stations based on utilization of 3.2 patients per station per week as of the end of the first operating year of the facility, with the exception that the performance standard shall be waived for a need in the State Medical Facilities Plan that is based on an adjusted need determination.
 - -NA- HPKC is an existing facility.
- .2203(b) An applicant proposing to increase the number of dialysis stations in an existing End Stage Renal Disease facility or one that was not operational prior to the beginning of the review period but which had been issued a certificate of need shall document the need for the additional stations based on utilization of 3.2 patients per station per week as of the end of the first operating year of the additional stations.
 - -C- In Section C.2, page 26, the applicants propose to serve 131.83 in-center patients on 41 dialysis stations at the end of Operating Year 1, which equates to a utilization rate of 3.21 patients per station per week (131.83 / 41 = 3.21).
- .2203(c) An applicant shall provide all assumptions, including the methodology by which patient utilization is projected.
 - -C- In Section C.1, pages 23-26, the applicants provide the methodology and assumptions used to project facility patient origin. The applicants summarize the methodology and assumptions for projecting utilization on pages 29-30, in response to Question C.7. The discussion regarding analysis of need found in Criterion (3) is incorporated herein by reference.