#### **ATTACHMENT - REQUIRED STATE AGENCY FINDINGS**

FINDINGS
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C = Conforming CA = Conditional NC = Nonconforming NA = Not Applicable

Decision Date:	May 24, 2016
Findings Date:	May 24, 2016
Project Analyst:	Gregory F. Yakaboski
Team Leader:	Fatimah Wilson
Project ID #: Facility: FID #: County: Applicant(s): Project:	F-11138-16 BMA Kings Mountain 150476 Gaston Bio-Medical Applications of North Carolina, Inc. Add 2 dialysis stations for a total of 18 dialysis stations upon completion of this project

## **REVIEW CRITERIA FOR NEW INSTITUTIONAL HEALTH SERVICES**

G.S. 131E-183(a) The Department shall review all applications utilizing the criteria outlined in this subsection and shall determine that an application is either consistent with or not in conflict with these criteria before a certificate of need for the proposed project shall be issued.

(1) The proposed project shall be consistent with applicable policies and need determinations in the State Medical Facilities Plan, the need determination of which constitutes a determinative limitation on the provision of any health service, health service facility, health service facility beds, dialysis stations, operating rooms, or home health offices that may be approved.

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Bio-Medical Applications of North Carolina, Inc. (BMA) d/b/a BMA Kings Mountain ("the applicant") proposes to add two dialysis stations for a total of 18 certified dialysis stations at the BMA Kings Mountain facility upon completion of this project.

## **Need Determination**

The 2016 State Medical Facilities Plan (2016 SMFP) provides a county need methodology and a facility need methodology for determining the need for new dialysis stations. According to the January 2016 Semiannual Dialysis Report (SDR), the county need methodology shows there is a deficit of one dialysis station in Gaston County, thus the applicant cannot apply to add any additional stations based on the county need methodology. However, an applicant is eligible to apply for additional dialysis stations based on the facility need methodology if the utilization rate for the dialysis center, as reported in the most recent SDR, is at least 3.2 patients per station per week, or 80%. The applicant is eligible to apply for additional stations in its existing facility based on the facility need methodology because the utilization rate reported for BMA Kings Mountain in the January 2016 SDR is 3.7857 patients per station per week, or 94.64% (3.7857 / 4 patients per station per week = 0.9464). This utilization rate was calculated based on 53 incenter dialysis patients and 14 certified dialysis stations (53 patients / 14 stations = 3.7857 patients per station per week). [Note that pursuant to Project ID# F-11096-15 (add 2 stations) the BMA Kings Mountain facility currently has 16 certified dialysis stations as of December 31, 2015]

Application of the facility need methodology indicates additional stations are needed for this facility, as illustrated in the following table:

Required S	SDR Utilization	80%
Center Uti	lization Rate as of 6/30/15	94.64%
Certified		14
Stations		
Pending		2
Stations		
Total Exis	sting and Pending Stations	16
In-Center I	Patients as of 6/30/15 (SDR2)	53
In-Center I	Patients as of 12/31/14 (SDR1)	46
Step	Description	Result
(i)	Difference (SDR2 - SDR1)	7
	Multiply the difference by 2 for the projected	14
	net in-center change	
	Divide the projected net in-center change for 1	0.3043
	year by the number of in-center patients as of	
	12/31/14	
(ii)	Divide the result of step (i) by 12	0.0254
(iii)	Multiply the result of step (ii) by 6 (the number	0.1522
	of months from 6/30/15 until 12/31/15)	
(iv)	Multiply the result of step (iii) by the number	61.0652
	of in-center patients reported in SDR2 and add	
	the product to the number of in-center patients	
	reported in SDR2	
(v)	Divide the result of step (iv) by 3.2 patients per	19.0829
	station	
	and subtract the number of certified and	3
	pending stations to determine the number of	
	stations needed	

## April 1 Review- January 2016 SDR

As shown in the table above, based on the facility need methodology for dialysis stations, the potential number of stations needed is three stations. Step (C) of the facility need methodology states, "*The facility may apply to expand to meet the need established …, up to a maximum of ten stations.*" The applicant proposes to add two new stations, therefore the application is consistent with the facility need determination for dialysis stations.

# **Policies**

There is one policy in the 2016 SMFP which is applicable to this review. *POLICY GEN-3: BASIC PRINCIPLES* on page 39 of the 2016 SMFP is applicable to this review because the facility need methodology is applicable to this review. Policy GEN-3 states:

"A certificate of need applicant applying to develop or offer a new institutional health service for which there is a need determination in the North Carolina State Medical Facilities Plan shall demonstrate how the project will promote safety and quality in the delivery of health care services while promoting equitable access and maximizing healthcare value for resources expended. A certificate of need applicant shall document its plans for providing access to services for patients with limited financial resources and demonstrate the availability of capacity to provide these services. A certificate of need applicant shall also document how its projected volumes incorporate these concepts in meeting the need identified in the State Medical Facilities Plan as well as addressing the needs of all residents in the proposed service area."

#### Promote Safety and Quality

The applicant describes how it believes the proposed project would promote safety and quality in Section B, pages 12-13 and 15-16 and Section O, pages 63-68. The information provided by the applicant is reasonable and adequately supports the determination that the applicant's proposal would promote safety and quality.

#### Promote Equitable Access

The applicant describes how it believes the proposed project would promote equitable access in Section B, pages 13-14, Section C, pages 22-23, Section I, pages 44-47, Section L, pages 56-60 and referenced exhibits. The information provided by the applicant is reasonable and adequately supports the determination that the applicant's proposal would promote equitable access.

#### Maximize Healthcare Value

The applicant describes how it believes the proposed project would maximize healthcare value in Section B, pages 14-16, Section N, page 62, and referenced exhibits. The information provided by the applicant is reasonable and adequately supports the determination that the applicant's proposal would maximize healthcare value.

The applicant adequately demonstrates how its projected volumes incorporate the concepts of quality, equitable access and maximum value for resources expended in meeting the facility need as identified by the applicant. Therefore, the application is consistent with Policy GEN-3.

#### **Conclusion**

In summary, the applicant adequately demonstrates that the proposal is consistent with the facility need methodology in the January 2016 SDR and Policy Gen-3. Therefore, the application is conforming to this criterion.

- (2) Repealed effective July 1, 1987.
- (3) The applicant shall identify the population to be served by the proposed project, and shall demonstrate the need that this population has for the services proposed, and the extent to which all residents of the area, and, in particular, low income persons, racial and ethnic minorities, women, handicapped persons, the elderly, and other underserved groups are likely to have access to the services proposed.

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BMA proposes to add two dialysis stations for a total of 18 certified dialysis stations at the BMA Kings Mountain facility upon completion of this project.

#### Population to be Served

On page 369, the 2016 SMFP defines the service area for dialysis services as the dialysis station planning area in which the dialysis station is located. Except for the Cherokee-Clay-Graham Multicounty Planning Area and the Avery-Mitchell-Yancey Multicounty Planning Area, each of the 94 remaining North Carolina counties is a separate dialysis station planning area. Thus, the service area for this facility consists of Gaston County. Facilities may also serve residents of counties not included in their service area.

In Section C, page 25, the applicant provides a table showing the historical patient origin for incenter (IC) patients served by BMA Kings Mountain, as shown below:

Dialysis ratients as of 12/512015					
COUNTY	IC PATIENTS				
Gaston	21				
Cleveland	27				
South Carolina	4				
Other States	1				
Total	53				

	Dialysis	Patients	as of	12/312015
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In Section C, page 18, the applicant identifies the patient population it proposes to serve during the first two years of operation following project completion, as illustrated in the table below:

COUNTY	OPERATING YEAR 1		1 OPERATING YEAR 2		COUNTY PATIENTS AS % OF TOTAL			
	IC	HH	PD	IC	HH	PD	OY 1	OY 2
Gaston	22.5	1.0	1.0	22.3	2.0	2.0	34.0%	34.5%
Cleveland	31.5	7.0	5.0	34.0	7.0	5.0	60.4%	60.3%
South Carolina	4.0	0.0	0.0	4.0	0.0	0.0	5.6%	5.2%
Total	58.0	8.0	6.0	60.3	9.0	7.0	100.0%	100.0%

The applicant provides the assumptions and methodology for the projections above on pages 18-21.

The applicant adequately identifies the population it proposes to serve.

## Analysis of Need

The applicant proposes to add two dialysis stations to the existing BMA Kings Mountain facility for a total of 18 certified dialysis stations upon project completion. In Section C, pages 22, the applicant states the need for the proposed project is based on the following factors:

- ESRD patients require dialysis treatment on a regular and consistent basis in order to maintain life.
- Failure to add the proposed stations will lead to higher utilization rates at the existing facility.
- BMA Kings Mountain patient census has been increasing at a rate greater than 3.5%, the Five-Year Average Annual Change Rate for Gaston County as published in the January 2016 SDR. The applicant calculates a growth rate of greater than 30.0% for this facility. (page 22)

## Projected Utilization

In Section C.2, page 18, the applicant provides projected utilization during the first two years of operation following project completion, as illustrated in the table below:

	<b>OPERATING YEAR 1 OPERATING YEAR 2</b>					
COUNTY	IC	HH	PD	IC	HH	PD
Gaston	22.5	1.0	1.0	22.3	2.0	2.0
Cleveland	31.5	7.0	5.0	34.0	7.0	5.0
South Carolina	4.0	0.0	0.0	4.0	0.0	0.0
Total	58.0	8.0	6.0	60.3	9.0	7.0

In Section C, pages 18-21, the applicant provided the assumptions and methodology utilized to project utilization. On page 21, the applicant provides a table illustrating how utilization was projected, which is summarized below:

- Operating Year 1 = January 1 December 31, 2017 (Calendar Year 2017)
- Operating Year 2= January 1 December 31, 2018 (Calendar Year 2017)
- A growth rate of 8.0% for the patient population residing in Gaston and Cleveland Counties was used based on the facility's overall historical utilization as opposed to the Five Year Average Annual Growth Rate for Gaston County of 3.5% or the negative <0.9%> for Cleveland County.
- No growth projected for patients from outside service area (South Carolina and Other States)
- Two in-center patients per year who reside in Gaston County will change modality to home dialysis from in-center.

Begin with the Gaston and Cleveland County patients dialyzing at BMA Kings Mountain as of December	48
31, 2015.*	
Project this Gaston and Cleveland patient population	1.08 x 48 = 51.84
forward one year to December 31, 2016.	
Project this patient population forward one year to	$1.08 \ge 51.84 = 56$
December 31, 2017	
Subtract 2 Gaston patients projected to change	56 - 2 = 54
modality from in-center to home dialysis	
Add 4 patients from South Carolina. This is the	54 + 4 = 58
ending patient census for <b>Operating Year 1</b> .	
Project the Gaston and Cleveland patient population	$1.08 \ge 54 = 58.3$
forward one year to December 31, 2018.	
Subtract 2 Gaston patients projected to change	58.3 - 2 = 56.3
modality from in-center to home dialysis	
Add 4 patients from South Carolina. This is the	56.3 + 4 = 60.3
ending patient census for Operating Year 2	

\*Note in addition to the Gaston and Cleveland County patients there were also four in-center patients who were residents of South Carolina and one in-center patient who was a resident from another State who were dialyzing at BMA Kings Mountain as of December 31, 2015 for a total of 53 in-center patients.

## Operating Year One

The applicant demonstrates that BMA Kings Mountain will serve a total of 58 in-center patients at the end of Operating Year One for a utilization rate of 80.6% or 3.2 patients per station (58 patients / 18 stations = 3.222 / 4 = .8055 or 80.6%). The projected utilization of 3.2 patients per station per week for Operating Year One satisfies the 3.2 in-center patients per station threshold as required by 10A NCAC 14C .2203(b).

Furthermore, in Section G, pages 38-39, the applicant provided data for the BMA Kings Mountain facility as of December 31, 2015 based on the ESRD Data Collection Forms submitted in February 2016 to the Healthcare Planning Section. Based on the existing 16 certified stations, the applicant demonstrates that as of December 31, 2015, the facility was operating at 82.8% or 3.3 patients per station (53 patients/ 16 stations = 3.3125 / 4 = .8281 or 82.8%). The applicant projects an increase of 5 in-center patients from 53 in-center patients as of December 31, 2015 to 58 in-center patients as of December 31, 2017, the end of Operating Year One.

Based on information from ESRD Data Collection forms the table below shows the total number of in-center patients from June 30, 2013 through December 31, 2015 and the Compound Annual Growth Rate (CAGR) for the BMA Kings Mountain facility.

	6/30/13	12/31/13	6/30/14	12/31/14	6/30/15	12/31/15	
Gaston	16	14	19	19	21	21	
Cleveland	16	21	20	26	29	27	
Cherokee	1	2	0	1	0	0	
South Carolina	1	0	3	0	3	4	
Other States	0	1	0	0	0	1	
Total Patients	34	41	42	46	53	53	
Compound Annual Growth Rate (CAGR): 6/30/13 to 12/31/15					24.85%		

The BMA Kings Mountain facility CAGR from June 30, 2013 to December 31, 2015 is 24.85%. The applicant only projects utilization at an 8.0% growth rate and only for residents of Gaston County and Cleveland County.

Projected utilization is based on reasonable and adequately supported assumptions regarding continued growth at BMA Kings Mountain.

## <u>Access</u>

In Section L, pages 56-57, the applicant states that each of BMA's 104 facilities in 42 North Carolina counties has a patient population which includes low-income, racial and ethnic minorities, women, handicapped, elderly, and other underserved persons. The applicant projects 81.5% of its patients will be Medicare or Medicaid recipients. The applicant adequately demonstrates the extent to which all residents of the service area, including underserved groups, are likely to have access to its services.

## **Conclusion**

In summary, the applicant adequately identifies the population to be served, adequately demonstrates the need that population has for the services proposed and the extent to which all residents of the

area, including underserved groups, are likely to have access to the proposed services. Therefore, the application is conforming to this criterion.

(3a) In the case of a reduction or elimination of a service, including the relocation of a facility or a service, the applicant shall demonstrate that the needs of the population presently served will be met adequately by the proposed relocation or by alternative arrangements, and the effect of the reduction, elimination or relocation of the service on the ability of low income persons, racial and ethnic minorities, women, handicapped persons, and other underserved groups and the elderly to obtain needed health care.

#### NA

(4) Where alternative methods of meeting the needs for the proposed project exist, the applicant shall demonstrate that the least costly or most effective alternative has been proposed.

#### CA

In Section E-1, page 28, the applicant discusses the alternatives considered prior to submitting this application, which include:

- 1. Maintain the Status Quo the applicant states that this option would result in higher utilization rates and potentially restrict patient admissions at BMA Kings Mountain.
- 2. Apply to add more than two stations Although BMA Kings Mountain would qualify for the addition of three stations per the facility need methodology; the facility does not project the facility to need more than 18 stations or two additional stations.

After considering the above alternatives, the applicant believes the most cost effective alternative is to add two stations to ensure adequate access for the patients of BMA Kings Mountain

Furthermore, the application is conforming to all other statutory and regulatory review criteria, and thus, is approvable. A project that cannot be approved cannot be an effective alternative.

In summary, the applicant adequately demonstrates that this proposal is the least costly or most effective alternative to meet the identified need. Therefore, the application is conforming to this criterion and approved subject to the following conditions:

**1.** Bio-Medical Applications of North Carolina, Inc. d/b/a BMA Kings Mountain shall materially comply with all representations made in the certificate of need application.

- 2. Bio-Medical Applications of North Carolina, Inc. d/b/a BMA Kings Mountain shall develop and operate no more than two additional dialysis stations at BMA Kings Mountain for a total of no more than 18 certified dialysis stations which shall include any isolation or home hemodialysis training stations upon completion of this project.
- **3.** Bio-Medical Applications of North Carolina, Inc. d/b/a BMA Kings Mountain shall install plumbing and electrical wiring through the walls for no more than two additional dialysis stations, which shall include any isolation or home hemodialysis training stations.
- 4. Bio-Medical Applications of North Carolina, Inc. d/b/a BMA Kings Mountain shall acknowledge acceptance of and agree to comply with all conditions stated herein to the Agency in writing prior to issuance of the certificate of need.
- (5) Financial and operational projections for the project shall demonstrate the availability of funds for capital and operating needs as well as the immediate and long-term financial feasibility of the proposal, based upon reasonable projections of the costs of and charges for providing health services by the person proposing the service.

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BMA proposes to add two dialysis stations for a total of 18 certified dialysis stations at the BMA Kings Mountain facility upon completion of this project.

## **Capital and Working Capital Costs**

In Section F, page 30, the applicant projects the capital cost for the proposed project, as summarized in the table below:

Projected Capital Costs					
(RO) water treatment equipment	\$2,250				
Equipment/furniture not included above	\$11,350				
Total	\$13,600				

In Section F, pages 33-34, the applicant states that there are no working capital needs for the proposed project since BMA Kings Mountain is an existing facility.

## **Availability of Funds**

In Section F, pages 31-33, the applicant states that accumulated reserves will be used to finance the proposed project. In Exhibit F-1 the applicant provides a letter dated March 15, 2016, from Mark Fawcett, Senior Vice President and Treasurer, Fresenius Medical Care Holdings, Inc.,

which is the parent of National Medical Care, Inc. and Bio-Medical Applications of North Carolina, Inc. The letter confirms that he is authorized to commit cash reserves, which he does in the amount of \$13,600 for the proposed project.

Exhibit F-2 contains a copy of Fresenius Medical Care Holdings, Inc. and Subsidiaries (FMC) Consolidated Financial Statements for December 31, 2014. As of December 31, 2014, FMC had \$195,280,000 in cash and cash equivalents, \$18,507,042,000 in total assets and \$8,428,400,000 in net assets (total assets less total liabilities). (See Exhibit F-2, page 3)

The applicant adequately demonstrated that sufficient funds will be available for the capital needs of the project.

## **Financial Feasibility**

In the projected revenue and expense statement in Section R, Form B, the applicant projects revenues will exceed operating expenses in both of the first two operating years following completion of the proposed project, as shown in the table below.

KINGS MOUNTAIN Revenue and Expenses - Total Facility							
OPERATING YR 1 OPERATING YR 2 CY 2017 CY 2018							
Gross Patient Revenue	\$33,096,412	\$38,998,714					
Deductions from Gross Patient Revenue	\$30,181,120	\$35,508,722					
Net Patient Revenue \$2,915,292 \$3,489,9							
Operating Expenses	\$2,754,854	\$3,125,920					
Net Income	\$160,438	\$364,073					

The assumptions used by the applicant in preparation of the pro formas are reasonable including projected utilization, costs and charges. The discussion regarding projected utilization found in Criterion (3) is incorporated herein by reference. The applicant adequately demonstrates that the financial feasibility of the proposal is based on reasonable projections of costs and charges.

## **Conclusion**

In summary, the applicant adequately demonstrates that sufficient funds will be available for the capital needs of the project. Furthermore, the applicant adequately demonstrates that the financial feasibility of the proposal is based upon reasonable projections of costs and charges. Therefore, the application is conforming to this criterion.

(6) The applicant shall demonstrate that the proposed project will not result in unnecessary duplication of existing or approved health service capabilities or facilities.

С

BMA proposes to add two dialysis stations for a total of 18 certified dialysis stations at the BMA Kings Mountain facility upon completion of this project.

On page 369, the 2016 SMFP defines the service area for dialysis services as the dialysis station planning area in which the dialysis station is located. Except for the Cherokee-Clay-Graham Multicounty Planning Area and the Avery-Mitchell-Yancey Multicounty Planning Area, each of the 94 remaining North Carolina counties is a separate dialysis station planning area. Thus, the service area for this facility consists of Gaston County. Facilities may also serve residents of counties not included in their service area.

The applicant operates four dialysis centers in Gaston County. There are no other providers of dialysis services in Gaston County.

Dialysis Facility	Certified Stations 6/30/2015	% Utilization	Patients Per Station
BMA Kings Mountain	14	94.64%	3.7857
FMC Belmont	16	95.31%	3.8125
FMC Gastonia	39	85.90%	3.4359
FMC South Gastonia	20	88.75%	3.5500

Source: January 2016 SDR, Table A.

As shown in the table above, based on the most recent SDR, all of the dialysis facilities in Gaston County were operating at 85.0% utilization or above.

In Section G, pages 38-39, the applicant utilized data as of December 31, 2015 based on the ESRD Data Collection Forms submitted in February 2016 to the Healthcare Planning Section as illustrated below.

Gaston County Diarysis Facilities				
Dialysis Facility	Certified Stations 12/31/2015	% Utilization	Patients Per Station	
BMA Kings Mountain	16*	82.81%	3.3125	
FMC Belmont	18*	93.06%	3.7222	
FMC Gastonia	39	89.74%	3.5897	
FMC South Gastonia	20	96.25%	3.8500	

**Gaston County Dialysis Facilities** 

\*Note: that this table factors in an additional 4 stations based on approved Certificate of Needs. Two in BMA Kings Mountain and two in FMC Belmont.

As shown in the table above, based on data from the most recent ESRD Data Collection Forms, all four of the Gaston County dialysis facilities are operating above 80% utilization (3.2 patients per station per week).

In Section C, page 21, the applicant demonstrates that BMA Kings Mountain will serve a total of 58 in-center patients at the end of Operating Year One for a utilization rate of 80.6% or 3.2 patients per station per week (58 patients / 18 stations = 3.222 / 4 = .8055 or 80.6%). The projected utilization of 3.2 patients per station per week for Operating Year One satisfies the 3.2 in-center patients per station per week threshold as required by 10A NCAC 14C .2203(b).

The applicant adequately demonstrates the need to add two additional stations at BMA Kings Mountain based on the number of in-center patients it proposes to serve. The discussion on analysis of need found in Criterion (3) is incorporated herein by reference.

The applicant adequately demonstrates that the proposal will not result in the unnecessary duplication of existing or approved health service capabilities or facilities in Gaston County. Consequently, the application is conforming to this criterion.

(7) The applicant shall show evidence of the availability of resources, including health manpower and management personnel, for the provision of the services proposed to be provided.

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In Section H, page 40, the applicant provides the following table to illustrate current and projected staffing in full time equivalents (FTEs) for BMA Kings Mountain. The applicant states the Medical Director is not employed by the facility, and thus is not reflected on the staffing chart.

POSITION	CURRENT # FTES	# FTES TO BE	PROJECTED # FTES
		ADDED	
Registered Nurse	1.5	1.0	2.5
Technician (PCT))	5.0	1.0	6.0
Clinical Manager	1.0		1.0
Administrator	0.15		0.15
Dietician	0.67		0.67
Social Worker	0.67		0.67
Home Training RN		1.5	1.5
Chief Tech	0.15		0.15
Equipment Tech	0.50		0.50
In-Service	0.15		0.15
Clerical	1.0		1.0
Total	10.79	3.5	14.29

In Section H, page 43, the applicant provides the projected direct care staff for BMA Kings Mountain in Operating Year 2, as shown below in the table:

DIRECT CARE POSITIONS	# FTES	HOURS PER YEAR PER FTE	TOTAL Annual FTE Hours	TOTAL ANNUAL HOURS OF OPERATION	# FTE HOURS per Hour of Operation
Registered Nurse	4.0	2,080	8,320	3,120	2.67
Technician (PCT)	6.0	2,080	12,480	3,120	4.0
Total	10.0	4,160	20,800	6,240	6.67

In Section I, page 46, the applicant identifies Dr. Jonathan Planer as the Medical Director of the facility. In Exhibit I-6, the applicant provides a copy of a letter signed by Dr. Planer of Metrolina Nephrology Associates, PA supporting the project and confirming his commitment to serve as Medical Director. In Section H, pages 40- 41, the applicant describes the methods used to recruit and fill vacant or new positions.

The applicant documents the availability of adequate health manpower and management personnel, including the Medical Director, for the provision of the proposed dialysis services. Therefore, the application is conforming to this criterion.

(8) The applicant shall demonstrate that the provider of the proposed services will make available, or otherwise make arrangements for, the provision of the necessary ancillary and support services. The applicant shall also demonstrate that the proposed service will be coordinated with the existing health care system.

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In Section I, page 44, the applicant includes a list of providers of the necessary ancillary and support services. Exhibit I-6 contains a letter from the medical director of the facility expressing his support for the proposed project. The applicant discusses coordination with the existing health care system on pages 45-47. Exhibits I-3 through I-5, respectively, contain copies of agreements for lab services, acute services and transplantation. The applicant adequately demonstrates that the necessary ancillary and support services will be available and that the proposed services will be coordinated with the existing health care system. Therefore, the application is conforming to this criterion.

(9) An applicant proposing to provide a substantial portion of the project's services to individuals not residing in the health service area in which the project is located, or in adjacent health service areas, shall document the special needs and circumstances that warrant service to these individuals.

- (10) When applicable, the applicant shall show that the special needs of health maintenance organizations will be fulfilled by the project. Specifically, the applicant shall show that the project accommodates:
  - (a) The needs of enrolled members and reasonably anticipated new members of the HMO for the health service to be provided by the organization; and
  - (b) The availability of new health services from non-HMO providers or other HMOs in a reasonable and cost-effective manner which is consistent with the basic method of operation of the HMO. In assessing the availability of these health services from these providers, the applicant shall consider only whether the services from these providers:
    - (i) would be available under a contract of at least 5 years duration;
    - (ii) would be available and conveniently accessible through physicians and other health professionals associated with the HMO;
    - (iii) would cost no more than if the services were provided by the HMO; and
    - (iv) would be available in a manner which is administratively feasible to the HMO.

#### NA

- (11) Repealed effective July 1, 1987.
- (12) Applications involving construction shall demonstrate that the cost, design, and means of construction proposed represent the most reasonable alternative, and that the construction project will not unduly increase the costs of providing health services by the person proposing the construction project or the costs and charges to the public of providing health services by other persons, and that applicable energy saving features have been incorporated into the construction plans.

#### NA

(13) The applicant shall demonstrate the contribution of the proposed service in meeting the health-related needs of the elderly and of members of medically underserved groups, such as medically indigent or low income persons, Medicaid and Medicare recipients, racial and ethnic minorities, women, and handicapped persons, which have traditionally experienced difficulties in obtaining equal access to the proposed services, particularly those needs identified in the State Health Plan as deserving of priority. For the purpose of determining the extent to which the proposed service will be accessible, the applicant shall show:

(a) The extent to which medically underserved populations currently use the applicant's existing services in comparison to the percentage of the population in the applicant's service area which is medically underserved;

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In Section L, page 60, the applicant reports that 83.6% of the patients who received treatments at BMA Kings Mountain had some or all of their services paid for by Medicare or Medicaid in the past year. The table below shows the historical payment sources of the facility:

Payment Source	Percent of Total Patients
Private Pay	1.0%
Commercial Insurance	9.7%
Medicare	64.9%
Medicaid	3.6%
VA	5.7%
Other: Medicare/Commercial Insurance	15.1%
Total	100.00%

The United States Census Bureau provides demographic data for North Carolina and all counties in North Carolina. The following table contains relevant demographic statistics for the applicant's service area.

Percent of Population						
County	% 65+	% Female	% Racial & Ethnic Minority*	% Persons in Poverty**	% < Age 65 with a Disability	% < Age 65 without Health Insurance**
Gaston	15%	52%	25%	17%	13%	11 <b>surance</b> ** 18%
Cleveland	17%	52%	27%	21%	12%	17%
Statewide	15%	51%	36%	17%	10%	15%

Source: http://www.census.gov/quickfacts/table, 2014 Estimate as of December 22, 2015. \*Excludes "White alone" who are "not Hispanic or Latino"

\*\*"This geographic level of poverty and health estimates are not comparable to other geographic levels of these estimates. Some estimates presented here come from sample data, and thus have sampling errors that may render some apparent differences between geographies statistically indistinguishable...The vintage year (e.g., V2015) refers to the final year of the series (2010 thru 2015). Different vintage years of estimates are not comparable."

The *Southeastern Kidney Council Network 6 Inc. Annual Report* provides prevalence data on North Carolina dialysis patients by age, race, and gender on page 59, summarized as follows:

Number and Percent of Dialysis Patients by Age, Race, and Gender 2014				
	# of ESRD Patients	% of Population	Dialysis	
Age	•			
0-19	52		0.3%	
20-34	770		4.8%	
35-44	1,547		9.7%	
45-54	2,853		17.8%	
55-64	4,175		26.1%	
65+	6,601		41.3%	
Gender				
Female	7,064		44.2%	
Male	8,934		55.8%	
Race				
African-American	9,855		61.6%	
White	5,778		36.1%	
Other, inc. not specified	365		2.3%	

Source: http://www.esrdnetwork6.org/utils/pdf/annual-report/2014%20Network%206%20Annual%20Report.pdf

In 2014, over 85% of dialysis patients in North Carolina were 45 years of age and older and over 63% were non-Caucasian. (*Southeastern Kidney Council Network 6 Inc. 2014 Annual Report, page 59*).

The applicant demonstrates that it currently provides adequate access to medically underserved populations. Therefore, the application is conforming to this criterion.

(b) Its past performance in meeting its obligation, if any, under any applicable regulations requiring provision of uncompensated care, community service, or access by minorities and handicapped persons to programs receiving federal

assistance, including the existence of any civil rights access complaints against the applicant;

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"BMA of North Carolina facilities do not have any obligation to provide uncompensated are or community service under any federal regulations." (See Section L, page 58) In Section L, page 59, the applicant states, "There have been no Civil Rights complaints lodged against any BMA North Carolina facilities in the past five years." The application is conforming to this criterion.

(c) That the elderly and the medically underserved groups identified in this subdivision will be served by the applicant's proposed services and the extent to which each of these groups is expected to utilize the proposed services; and

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In Section L, page 56, the applicant states: "It is BMA policy to provide all services to all patients regardless of income, racial/ethnic origin, gender, physical or mental conditions, age, ability to pay or any other factor that would classify a patient as underserved."

In Section L, page 57, the applicant projects that 81.5% of all patients who will receive dialysis treatments at BMA Kings Mountain will have all or part of their services paid for by Medicare and or Medicaid, as indicated in the table below:

Payment Source	Percent of Total Patients
Private Pay	0.5%
Commercial Insurance	13.2%
Medicare	65.8%
Medicaid	3.9%
VA	4.8%
Medicare/Commercial Insurance	11.8%
Total	100.00%

The applicant demonstrates that medically underserved populations will have adequate access to the proposed services. Therefore, the application is conforming to this criterion.

(d) That the applicant offers a range of means by which a person will have access to its services. Examples of a range of means are outpatient services, admission by house staff, and admission by personal physicians.

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In Section L, page 59, the applicant states,

"Those Nephrologists who apply for and receive medical staff privileges will admit patients with End Stage Renal Disease to the facility. BMA Kings Mountain has an open policy, which means that any Nephrologist may apply to admit patient to the facility. The attending physicians receive referrals from other physicians or Nephrologists or hospital emergency rooms. ... Transient patients are accepted upon proper coordination of care with the patient's regular nephrologist and a physician with staff privileges at the facility."

The applicant adequately demonstrates that BMA Kings Mountain will provide a range of means by which a person can access the services. Therefore, the application is conforming to this criterion.

(14) The applicant shall demonstrate that the proposed health services accommodate the clinical needs of health professional training programs in the area, as applicable.

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In Section M, page 61 the applicant states that BMA Kings Mountain has an agreement with Gaston College to serve as a facility for clinical rotations for nursing students. Exhibit M-1 contains a copy of an "*Education Affiliation Agreement*" between BMA Kings Mountain and Gaston College regarding affiliation for "*clinical experience for faculty and students in the Associate Degree Nursing Program.*" The information provided in Section M is reasonable and credible and supports a finding of conformity to this criterion.

- (15) Repealed effective July 1, 1987.
- (16) Repealed effective July 1, 1987.
- (17) Repealed effective July 1, 1987.
- (18) Repealed effective July 1, 1987.
- (18a) The applicant shall demonstrate the expected effects of the proposed services on competition in the proposed service area, including how any enhanced competition will have a positive impact upon the cost effectiveness, quality, and access to the services proposed; and in the case of applications for services where competition between providers will not have a favorable impact on cost-effectiveness, quality, and access to the services proposed, the applicant shall demonstrate that its application is for a service on which competition will not have a favorable impact.

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BMA proposes to add two dialysis stations for a total of 18 certified dialysis stations at the BMA Kings Mountain facility upon completion of this project.

On page 369, the 2016 SMFP defines the service area for dialysis services as the dialysis station planning area in which the dialysis station is located. Except for the Cherokee-Clay-Graham Multicounty Planning Area and the Avery-Mitchell-Yancey Multicounty Planning Area, each of the 94 remaining North Carolina counties is a separate dialysis station planning area. Thus, the service area for this facility consists of Gaston County. Facilities may also serve residents of counties not included in their service area.

The applicant operates four dialysis centers in Gaston County. There are no other providers of dialysis services in Gaston County.

Dialysis Facility	Certified Stations 6/30/2015	% Utilization	Patients Per Station
BMA Kings Mountain	14	94.64%	3.7857
FMC Belmont	16	95.31%	3.8125
FMC Gastonia	39	85.90%	3.4359
FMC South Gastonia	20	88.75%	3.5500

**Gaston County Dialysis Facilities** 

Source: January 2016 SDR, Table A.

As shown in the table above, based on the most recent SDR, all of the dialysis facilities in Gaston County were operating at 85.0% utilization or above.

In Section G, pages 38-39, the applicant utilized the data as of December 31, 2015 based on the ESRD Data Collection Forms submitted in February 2016 to the Healthcare Planning Section as illustrated below.

Suston County Durysis I denities				
Dialysis Facility	Certified Stations 12/31/2015	% Utilization	Patients Per Station	
BMA Kings Mountain	16*	82.81%	3.3125	
FMC Belmont	18*	93.06%	3.7222	
FMC Gastonia	39	89.74%	3.5897	
FMC South Gastonia	20	96.25%	3.8500	

#### **Gaston County Dialysis Facilities**

\*Note: that this table factors in an additional 4 stations based on approved Certificate of Needs. Two in BMA Kings Mountain and two in FMC Belmont.

As shown in the table above, based on data from the most recent ESRD Data Collection Forms, all four of the Gaston County dialysis facilities are operating above 80% utilization (3.2 patients per station).

In Section N, page 64, the applicant discusses how any enhanced competition in the service area will promote the cost-effectiveness, quality and access to the proposed services. The applicant states:

"BMA does not expect this proposal to have effect on the competitive climate in Gaston County. At the present time, BMA is the only provider of dialysis services in Gaston County. BMA does not project to serve dialysis patients currently being served by another provider. The projected patient population for the BMA Kings Mountain facility begins with patients currently served by BMA, and a growth of that patient population at a rate of 8.0%, which is far less than the facility census increased in 2015."

See also Sections C, F, G, H, L and P where the applicant discusses the impact of the project on cost-effectiveness, quality and access.

The information provided by the applicant in the sections referenced above is reasonable and adequately demonstrates that any enhanced competition in the service area includes a positive impact on the cost-effectiveness, quality and access to the proposed services. This determination is based on the information in the application, and the following analysis:

- The applicant adequately demonstrates the need for the proposed project and that it is an effective alternative. The discussions regarding analysis of need and alternatives found in Criteria (3) and (4), respectively, are incorporated herein by reference.
- The applicant adequately demonstrates that BMA Kings Mountain will continue to provide quality dialysis services. The discussion regarding quality found in Criterion (20) is incorporated herein by reference.
- The applicant demonstrates that BMA Kings Mountain will continue to provide adequate access to medically underserved populations. The discussions regarding access found in Criteria (3) and (13) are incorporated herein by reference.

Therefore, the application is conforming to this criterion.

- (19) Repealed effective July 1, 1987.
- (20) An applicant already involved in the provision of health services shall provide evidence that quality care has been provided in the past.

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In Section O, pages 63-68, and Exhibit O-1, the applicant discusses the methods it uses to ensure and maintain quality. On page 67 the applicant states that the BMA Kings Mountain facility meets the Conditions for Coverage for ESRD facilities. See also Exhibit O-2.

In Section O, pages 67-68, the applicant lists two facilities that were cited for deficiencies that resulted in a finding of Immediate Jeopardy during the 18-month look back period: BMA Lumberton and BMA East Charlotte. See the table below which shows the survey dates and the dates the facilities were found to be back in compliance with CMS.

BMA QUALITY CARE					
FACILITY SURVEY BACK IN COMPLIANCE					
DATE					
BMA Lumberton	5/6/2015	Yes			
BMA East Charlotte	8/11/2015	Yes			

Based on a review of this certificate of need application and publicly available information, the applicant adequately demonstrates that it has provided quality care during the 18 months immediately preceding the submittal of the application through the date of the decision. The application is conforming to this criterion.

- (21) Repealed effective July 1, 1987.
  - (b) The Department is authorized to adopt rules for the review of particular types of applications that will be used in addition to those criteria outlined in subsection (a) of this section and may vary according to the purpose for which a particular review is being conducted or the type of health service reviewed. No such rule adopted by the Department shall require an academic medical center teaching hospital, as defined by the State Medical Facilities Plan, to demonstrate that any facility or service at another hospital is being appropriately utilized in order for that academic medical center teaching hospital to be approved for the issuance of a certificate of need to develop any similar facility or service.

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The Criteria and Standards for End Stage Renal Disease Services promulgated in 10A NCAC 14C .2200 are applicable to this review. The application is conforming or conditionally conforming to all applicable criteria, as discussed below.

#### 10 NCAC 14C .2203 PERFORMANCE STANDARDS

.2203(a) An applicant proposing to establish a new End Stage Renal Disease facility shall document the need for at least 10 stations based on utilization of 3.2 patients per station per week as of the end of the first operating year of the facility, with the exception that the performance standard shall be waived for a need in the State Medical Facilities Plan that is based on an adjusted need determination.

-NA- This application is to add stations and does not proposed establishing a new End Stage Renal Disease facility.

.2203(b) An applicant proposing to increase the number of dialysis stations in an existing End Stage Renal Disease facility or one that was not operational prior to the beginning of the review period but which had been issued a certificate of need shall document the need for the additional stations based on utilization of 3.2 patients per station per week as of the end of the first operating year of the additional stations.

-C- In Section C, pages 18-21, the applicant demonstrates that BMA Kings Mountain will serve a total of 58 in-center patients at the end of Operating Year One for a utilization rate of 80.6% or 3.2 patients per station per week (58 patients / 18 stations = 3.222 / 4 = .8055 or 80.6%). The discussion regarding analysis of need found in Criterion (3) is incorporated herein by reference.

.2203(c) An applicant shall provide all assumptions, including the methodology by which patient utilization is projected.

-C- In Section C.1, pages 18-21, the applicant provides the assumptions and methodology used to project utilization of the facility. The discussion regarding analysis of need found in Criterion (3) is incorporated herein by reference.