## ATTACHMENT - REQUIRED STATE AGENCY FINDINGS

FINDINGS
C = Conforming
CA = Conditional
NC = Nonconforming
NA = Not Applicable

Decision Date: December 21, 2016 Findings Date: December 21, 2016

Project Analyst: Bernetta Thorne-Williams

Team Leader: Lisa Pittman

Project ID #: F-11259-16

Facility: Union County Dialysis

FID #: 955953 County: Union

Applicant: DVA Renal Healthcare, Inc.

Project: Add two dialysis stations for a total of 30 dialysis stations upon completion of

this project

#### REVIEW CRITERIA FOR NEW INSTITUTIONAL HEALTH SERVICES

N.C. Gen. Stat. §131E-183(a) The Department shall review all applications utilizing the criteria outlined in this subsection and shall determine that an application is either consistent with or not in conflict with these criteria before a certificate of need for the proposed project shall be issued.

(1) The proposed project shall be consistent with applicable policies and need determinations in the State Medical Facilities Plan, the need determination of which constitutes a determinative limitation on the provision of any health service, health service facility, health service facility beds, dialysis stations, operating rooms, or home health offices that may be approved.

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DVA Renal Healthcare, Inc. (DVA) d/b/a Union County Dialysis proposes to add two dialysis stations for a total of 30 certified dialysis stations upon completion of this project.

## **Need Determination**

The 2016 State Medical Facilities Plan (2016 SMFP) provides a county need methodology and a facility need methodology for determining the need for new dialysis stations. According to the July 2016 Semiannual Dialysis Report (SDR), the county need methodology shows there is no county need determination for Union County. However,

the applicant is eligible to apply for additional dialysis stations based on the facility need methodology if the utilization rate for the dialysis center, as reported in the most recent SDR, is at least 3.2 patients per station per week, or 80%. The applicant is eligible to apply for additional stations in its existing facility based on the facility need methodology because the utilization rate reported for Union County Dialysis in the July 2016 SDR is 3.2857 patients per station per week, or 82.14% (3.2857/4 patients per station = 0.8214). This utilization rate was calculated based on 92 in-center dialysis patients and 28 certified dialysis stations (92 patients / 28 stations = 3.2857 patients per station per week).

Application of the facility need methodology indicates additional stations are needed for this facility, as illustrated in the following table:

|        | OCTOBER 1 REVIEW-JULY SDR   |          |  |  |  |
|--------|---|----------|--|--|--|
| Requi  | red SDR Utilization   | 80%      |  |  |  |
| Cente  | r Utilization Rate as of 12/31/15   | 82.1%    |  |  |  |
| Certif | ied Stations  | 28       |  |  |  |
| Pendi  | ng Stations   | 0        |  |  |  |
| Total  | Existing and Pending Stations   | 28       |  |  |  |
| In-Ce  | nter Patients as of 12/31/15 (July 2016 SDR) (SDR2)   | 92       |  |  |  |
| In-Ce  | nter Patients as of 6/30/15 (Jan 2016 SDR) (SDR1)   | 87       |  |  |  |
| Step   | Description   | Result   |  |  |  |
|        | Difference (SDR2 - SDR1)  | 5        |  |  |  |
| (i)    | Multiply the difference by 2 for the projected net in-center change   | 10       |  |  |  |
| (1)    | Divide the projected net in-center change for 1 year by the number of in-center patients as of 6/30/15  |          |  |  |  |
| (ii)   | Divide the result of Step (i) by 12   | 0.0096   |  |  |  |
| (iii)  | Multiply the result of Step (ii) by 12 (the number of months from 12/31/14 until 12/31/15)  | 0.1149   |  |  |  |
| (iv)   | Multiply the result of Step (iii) by the number of in-center patients reported in SDR2 and add the product to the number of in-center patients reported in SDR2 | 102.5747 |  |  |  |
| (v)    | Divide the result of Step (iv) by 3.2 patients per station  | 32.0546  |  |  |  |
|        | and subtract the number of certified and pending stations to determine the number of stations needed  | 4.0546   |  |  |  |

As shown in the table above, based on the facility need methodology for dialysis stations, the potential number of stations needed is four stations. Step (C) of the facility need methodology states, "The facility may apply to expand to meet the need established ..., up to a maximum of ten stations." The applicant proposes to add two new stations, therefore the application is consistent with the facility need determination for dialysis stations.

#### **Policies**

There is one policy in the 2016 SMFP which is applicable to this review. *POLICY GEN-3: BASIC PRINCIPLES* on page 39 of the 2016 SMFP is applicable to this review because the facility need methodology is applicable to this review. Policy GEN-3 states:

"A certificate of need applicant applying to develop or offer a new institutional health service for which there is a need determination in the North Carolina State Medical Facilities Plan shall demonstrate how the project will promote safety and quality in the delivery of health care services while promoting equitable access and maximizing healthcare value for resources expended. A certificate of need applicant shall document its plans for providing access to services for patients with limited financial resources and demonstrate the availability of capacity to provide these services. A certificate of need applicant shall also document how its projected volumes incorporate these concepts in meeting the need identified in the State Medical Facilities Plan as well as addressing the needs of all residents in the proposed service area."

# Promote Safety and Quality

The applicant describes how it believes the proposed project would promote safety and quality in Section B.4, pages 9-10, and Section O, page 51. The information provided by the applicant is reasonable and adequately supports the determination that the applicant's proposal would promote safety and quality.

# Promote Equitable Access

The applicant describes how it believes the proposed project would promote equitable access in Section B.4, page 10, Section C, page 15, Section L, pages 44-47, and referenced exhibits. The information provided by the applicant is reasonable and adequately supports the determination that the applicant's proposal would promote equitable access.

## Maximize Healthcare Value

The applicant describes how it believes the proposed project would maximize healthcare value in Section B.4, page 11, Section C, pages 13-18, Section N, page 50, and referenced exhibits. The information provided by the applicant is reasonable and adequately supports the determination that the applicant's proposal would maximize healthcare value.

The applicant adequately demonstrates how its projected volumes incorporate the concepts of quality, equitable access and maximum value for resources expended in meeting the facility need as identified by the applicant. Therefore, the application is consistent with Policy GEN-3.

#### Conclusion

In summary, the applicant adequately demonstrates that the proposal is consistent with the facility need methodology in the July 2016 SDR and Policy GEN-3. Therefore, the application is conforming to this criterion.

- (2) Repealed effective July 1, 1987.
- (3) The applicant shall identify the population to be served by the proposed project, and shall demonstrate the need that this population has for the services proposed, and the extent to which all residents of the area, and, in particular, low income persons, racial and ethnic minorities, women, handicapped persons, the elderly, and other underserved groups are likely to have access to the services proposed.

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DVA Renal Healthcare, Inc. (DVA) d/b/a Union County Dialysis proposes to add two dialysis stations for a total of 30 certified dialysis stations upon completion of this project.

# **Patient Origin**

On page 369, the 2016 SMFP defines the service area for dialysis services as the dialysis station planning area in which the dialysis station is located. Except for the Cherokee-Clay-Graham Multicounty Planning Area and the Avery-Mitchell-Yancey Multicounty Planning Area, each of the 94 remaining counties is a separate dialysis station planning area. Thus, the service area for this facility consists of Union County. Facilities may also serve residents of counties not included in their service area.

In Section C.8, page 19, the applicant provides the historical patient origin for in-center (IC) and peritoneal dialysis (PD) patients served by Union County Dialysis, as shown below:

Union County Dialysis Patients as of 12/31/2015

| COUNTY         | IC PATIENTS | PD       |
|----------------|-------------|----------|
|                |             | PATIENTS |
| Union          | 82          | 20       |
| Anson          | 1           | 3        |
| Mecklenburg    | 3           | 1        |
| New Hanover    | 1           | 0        |
| South Carolina | 4           | 0        |
| Other States   | 1           | 1        |
| Total          | 92          | 25       |

In Section C.1, page 13, the applicant identifies the patient population it proposes to serve for the first two years of operation following project completion, as illustrated in the following table:

**Projected Patient Origin** 

| County         | Operating<br>Year 1<br>CY 2018 |    | Operating Year 2 CY 2019 |    | Cour<br>Paties<br>as a % of | nts    |
|----------------|--------------------------------|----|--------------------------|----|-----------------------------|--------|
|                | IC                             | PD | IC                       | PD | OY1                         | OY2    |
| Union          | 101                            | 23 | 109                      | 24 | 89.2%                       | 89.9%  |
| Anson          | 1                              | 3  | 1                        | 3  | 2.9%                        | 2.7%   |
| Mecklenburg    | 3                              | 1  | 3                        | 1  | 2.9%                        | 2.7%   |
| New Hanover    | 1                              | 0  | 1                        | 0  | 0.7%                        | 0.7%   |
| South Carolina | 4                              | 0  | 4                        | 0  | 2.9%                        | 2.7%   |
| Other States   | 1                              | 1  | 1                        | 1  | 1.4%                        | 1.4%   |
| Total          | 111                            | 28 | 119                      | 29 | 100.0%                      | 100.0% |

The applicant provides the assumptions and methodology for the projections above on pages 13-15 and pages 17-18.

The applicant adequately identifies the population to be served.

## **Analysis of Need**

In-Center Dialysis

In Section B.2, page 7, the applicant states the application is filed pursuant to the facility need methodology in the 2016 SMFP utilizing data from the July 2016 SDR. In Section C.1, pages 13-15 and pages 17-18, the applicant used the Five-Year Average Annual Change Rate for Union County which is 7.4% to project the number of Union County patients. The applicant does not project growth of any patients residing outside of Union County; these existing patients were added to the projected Union County patients at appropriate points in the methodology.

#### **Projected Utilization**

The following table illustrates application of the applicant's assumptions and the methodology used to project utilization.

### Union County Dialysis Project ID # F-11259-16 Page 6

| Begin with the Union County patients dialyzing at Union County Dialysis as of January 1, 2016.  | 82                          |
|---|-----------------------------|
| Project the Union County patient population forward one year using the Five-Year Average Annual Change Rate for Union County of 7.4%. | 82 x 1.074 = 88.068         |
| Project this patient population forward one year to December 31, 2017.  | 88.068 x 1.074 = 94.585     |
| Project this patient population forward one year to December 31, 2018.  | 94.585 x 1.074 = 101.5843   |
| <b>OY1:</b> Add ten patients from outside the county. This is the projected ending census for OY 1 (CY2018).                          | 101.5843 + 10 =<br>111.5843 |
| Project the Union County patient population forward one year to December 31, 2019.  | 101.5843 x 1.074 = 109.1015 |
| <b>OY2:</b> Add 10 patients from outside the county. This is the projected ending census for OY 2.                                    | 109.1015 + 10 = $119.1015$  |

The applicant projects that Union County Dialysis will serve a total of 111 in-center patients at the end of OY 1 for a utilization rate of 92.5% or 3.7 patients per station per week (111 patients / 30 stations = 3.7 / 4 = 0.925 or 92.5%). The projected utilization of 3.7 patients per station per week at the end of OY1 exceeds the minimum standard of 3.2 in-center patients per station per week required by 10A NCAC 14C .2203(b).

## Home Hemodialysis and Peritoneal Dialysis

The applicant does not currently nor does the applicant propose to provide home hemodialysis. Those services are provided through a service agreement with Charlotte East Dialysis Center to provide home hemodialysis training. See Exhibit I-1. The applicant does, however, provide peritoneal dialysis training and plans to continue providing that service. The applicant assumes the PD patient population will grow at a rate of one patient per year. The following table illustrates application of the applicant's assumptions and the methodology used to project utilization.

| Begin with the Union County Dialysis' PD patient population as of January 1, 2016.   | 25          |
|--|-------------|
| Grow the PD patient population by one patient per year. This is the ending patient population for 12/31/16.                                  | 25 + 1 = 26 |
| Project this patient population forward one year to December 31, 2017.   | 26 + 1 = 27 |
| <b>OY1:</b> Project this patient population forward one year to December 31, 2018. This is the projected ending PD census for OY 1 (CY2018). | 27 + 1 = 28 |
| <b>OY2:</b> Project the PD patient population forward one year to December 31, 2019. This is the projected ending PD census for OY 2.        | 28 + 1 = 29 |

Projected utilization is based on reasonable and adequately supported assumptions regarding continued growth at Union County Dialysis upon project completion.

#### **Access**

In Section L, page 44, the applicant states that Union County Dialysis makes services available to all patients in the service area without qualifications which includes low-income, racial and ethnic minorities, women, handicapped, elderly, and other traditionally underserved persons. The applicant provides its historical payor mix for CY2015 on page 48, as illustrated below.

| Payment Source       | IC Patients | PD Patients | Percent of Total Patients |
|----------------------|-------------|-------------|---------------------------|
| Medicare             | 26.5%       | 22.2%       | 25.9%                     |
| Medicaid             | 10.2%       | 11.2%       | 10.3%                     |
| Commercial Insurance | 11.2%       | 22.2%       | 12.9%                     |
| Medicare/Commercial  | 28.7%       | 44.4%       | 31.0%                     |
| Medicare/Medicaid    | 17.3%       | 0.0%        | 14.7%                     |
| VA                   | 6.1%        | 0.0%        | 5.2%                      |
| Total                | 100.0%      | 100.0%      | 100.0%                    |

On page 48, the applicant projects that 82.7% of its IC patients will be Medicare or Medicaid recipients. The applicant adequately demonstrates the extent to which all residents of the service area, including underserved groups, are likely to have access to its services.

# **Conclusion**

In summary, the applicant adequately identifies the population to be served, adequately demonstrates the need that population has for the services proposed and the extent to which all residents of the area, including underserved groups, are likely to have access to the proposed services. Therefore, the application is conforming to this criterion.

(3a) In the case of a reduction or elimination of a service, including the relocation of a facility or a service, the applicant shall demonstrate that the needs of the population presently served will be met adequately by the proposed relocation or by alternative arrangements, and the effect of the reduction, elimination or relocation of the service on the ability of low income persons, racial and ethnic minorities, women, handicapped persons, and other underserved groups and the elderly to obtain needed health care.

NA

(4) Where alternative methods of meeting the needs for the proposed project exist, the applicant shall demonstrate that the least costly or most effective alternative has been proposed.

CA

In Section E-1, page 23, the applicant discusses the alternatives considered prior to submitting this application, which include:

- 1. Maintain the Status Quo the applicant states that this option would result in higher utilization rates given the historical growth rate at the facility (5.7% over the last six month as reflected in the July and January 2016 SDR).
- 2. Relocate Stations from Another DaVita Facility The applicant concluded that due to the utilization at its other facility in Marshville that relocating stations would negatively impact the patients dialyzing at the facility. Marshville Dialysis Center has 12 dialysis stations serving 31 patients which is a utilization rate of 64.58%. The facility operates three days per week to meet patient and physician needs.

After considering the above alternatives, the applicant states that development of the project, as proposed in the application, would ensure that the facility proactively addressed the issues of growth and access to dialysis services by its patients and eliminate the need to consider a third shift. Therefore, DVA believes that adding two dialysis stations at Union County Dialysis is the most effective alternative to meet the identified need.

Furthermore, the application is conforming to all other statutory and regulatory review criteria, and thus, is approvable. A project that cannot be approved cannot be an effective alternative.

In summary, the applicant adequately demonstrates that this proposal is the least costly or most effective alternative to meet the identified need. Therefore, the application is conforming to this criterion and approved subject to the following conditions:

1. DVA Renal Healthcare, Inc. d/b/a Union County Dialysis shall materially comply with all representations made in the certificate of need application.

- 2. DVA Renal Healthcare, Inc. d/b/a Union County Dialysis shall develop and operate no more than two additional dialysis stations at Union County Dialysis for a total of no more than 30 certified dialysis stations which shall include any isolation or home hemodialysis training stations upon completion of this project.
- 3. DVA Renal Healthcare, Inc. d/b/a Union County Dialysis shall install plumbing and electrical wiring through the walls for no more than two additional dialysis stations, which shall include any isolation or home hemodialysis stations.
- 4. DVA Renal Healthcare, Inc. d/b/a Union County Dialysis shall acknowledge acceptance of and agree to comply with all conditions stated herein to the Agency in writing prior to issuance of the certificate of need.
- (5) Financial and operational projections for the project shall demonstrate the availability of funds for capital and operating needs as well as the immediate and long-term financial feasibility of the proposal, based upon reasonable projections of the costs of and charges for providing health services by the person proposing the service.

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DVA Renal Healthcare, Inc. (DVA) d/b/a Union County Dialysis proposes to add two dialysis stations for a total of 30 certified dialysis stations upon completion of this project.

## **Capital and Working Capital Costs**

In Section F, page 24, the applicant projects the capital cost for the proposed project, as summarized in the table below:

**Projected Capital Costs** 

| <u>U</u>                               |          |
|--|----------|
| Construction Contract                  | \$3,923  |
| Dialysis Machines                      | \$14,300 |
| Equipment/furniture not included above | \$8,158  |
| Total                                  | \$26,381 |

In Section F, pages 26-27, the applicant states that there are no working capital needs for the proposed project since Union County Dialysis is an existing facility.

## **Availability of Funds**

Exhibit F-7, contains DaVita's Form 10-K for the fiscal year ended December 31, 2014, not 2015, as stated by the applicant. The 2014 financials were more than 20 months old on the application submission date. However, the Agency has DaVita's Form 10-K for the year ended December 31, 2015 on file for Project I.D. # F-11154-16, which indicates that as of December 31, 2015. DaVita had \$1,499,116,000 in cash and cash equivalents, \$18,514,875,000 in total assets, and \$5,084,172,000 in net assets (total assets less total liabilities). The applicant adequately demonstrates the availability of sufficient funds, should the need arise, for the capital and working capital needs of the project.

## **Financial Feasibility**

The applicant provided pro forma financial statements for the first two years of the project. In the pro forma financial statement (Form B), the applicant projects that revenues will exceed operating expenses in the first two operating years, as shown in the table below.

| Unicorn County Dialysis          | Operating Year 1<br>CY2018 | Operating Year 2<br>CY2019 |  |
|----------------------------------|----------------------------|----------------------------|--|
| Total Treatments                 | 4,076                      | 4,224                      |  |
| Total Gross Revenues (Charges)   | \$7,202,189                | \$7,642,581                |  |
| Total Net Revenue                | \$6,965,947                | \$7,391,226                |  |
| Total Operating Expenses (Costs) | \$5,128,486                | \$5,416,535                |  |
| Net Profit                       | \$1,837,461                | \$1,974,691                |  |

The assumptions used by the applicant in preparation of the pro forma financial statements are reasonable, including projected utilization, costs and charges. See the financial section of the application for the assumptions used regarding costs and charges. The discussion regarding projected utilization found in Criterion (3) is incorporated herein by reference. The applicant adequately demonstrates sufficient funds for the operating needs of the proposal and that the financial feasibility of the proposal is based on reasonable projections of costs and charges.

In Section H.1, page 31, the applicant provides projected staffing and salaries. Form A in Section R, shows budgeted operating costs adequate to cover the projected staffing. The discussion regarding staffing found in Criterion (7) is incorporated herein by reference.

## **Conclusion**

In summary, the applicant adequately demonstrates that sufficient funds will be available for the operation needs of the proposal and that the financial feasibility of the proposal is based upon reasonable projections of costs and charges. Therefore, the application is conforming to this criterion.

(6) The applicant shall demonstrate that the proposed project will not result in unnecessary duplication of existing or approved health service capabilities or facilities.

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DVA Renal Healthcare, Inc. (DVA) d/b/a Union County Dialysis proposes to add two dialysis stations for a total of 30 certified dialysis stations upon completion of this project.

On page 369, the 2016 SMFP defines the service area for dialysis services as the dialysis station planning area in which the dialysis station is located. Except for the Cherokee-Clay-Graham Multicounty Planning Area and the Avery-Mitchell-Yancey Multicounty Planning Area, each of the 94 remaining counties is a separate dialysis station planning area. Thus, the service area for this facility consists of Union County. Facilities may also serve residents of counties not included in their service area.

The July 2016 SDR indicates there are three dialysis facilities in Union County, as shown below.

# Union County Dialysis Facilities as of December 31, 2015

| Dialysis Facilities      | Owner | # of<br>Patients | Location   | # of<br>Certified<br>Stations | # of<br>Approved<br>Stations | Percent<br>Utilization |
|--------------------------|-------|------------------|------------|-------------------------------|------------------------------|------------------------|
| Marshville Dialysis      | DVA   | 31               | Marshville | 12                            | 0                            | 64.58%                 |
| Metrolina Kidney Center* | BMA   | 75               | Monroe     | 21                            | 0                            | 89.29%                 |
| Union County Dialysis    | DVA   | 92               | Monroe     | 28                            | 0                            | 82.14%                 |

<sup>\*</sup>Note: Metrolina Kidney Center submitted an application, Project F-11242-16, which was conditionally approved 11/29/2013 to add five dialysis stations for a total of 16 inpatient dialysis stations and to develop a peritoneal and home hemodialysis training program.

As illustrated above, two of the three facilities in Union County are operated by DVA and one is operated by Fresenius. Based on the most recent SDR, two of the three facilities operated in Union County operated at 80.0% utilization rate or above, and one operated at a utilization rate of 64.58%.

In Section C, pages 13-15, the applicant projects that Union County Dialysis will serve a total of 111 in-center patients at the end of OY1 for a utilization rate of 92.5% or 3.7 patients per station per week (111 patients / 30 stations = 3.7 / 4 = 0.925 or 92.5%). The projected utilization of 3.7 patients per station per week at the end of OY1 exceeds the minimum standard of 3.2 in-center patients per station per week required by 10A NCAC 14C .2203(b).

The applicant adequately demonstrates the need to add two additional stations at Union County Dialysis based on the number of in-center patients it proposes to serve. Therefore, the applicant adequately demonstrates that the proposal will not result in the

unnecessary duplication of existing or approved dialysis stations in Union County. Consequently, the application is conforming to this criterion.

(7) The applicant shall show evidence of the availability of resources, including health manpower and management personnel, for the provision of the services proposed to be provided.

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In Section H, page 31, the applicant provides the following table to illustrate current and projected staffing in full time equivalents (FTEs) for Union County Dialysis. The applicant states the Medical Director is not employed by the facility, and thus is not reflected on the staffing chart.

| POSITION          | CURRENT<br># FTEs | # FTES<br>Positions | PROJECTED<br># FTEs |
|-------------------|-------------------|---------------------|---------------------|
|                   | #FIES             | ADDED/              | #FIES               |
|                   |                   | DELETED             |                     |
| Registered Nurse  | 4.00              |                     | 4.00                |
| Technician (PCT)) | 11.00             | 1.00                | 12.00               |
| Administrator     | 1.00              | 1.00                | 2.00                |
| Dietician         | 1.00              |                     | 1.00                |
| Social Worker     | 1.00              |                     | 1.00                |
| Home Training RN  | 1.00              |                     | 1.00                |
| Admin. Assistant  | 1.00              |                     | 1.00                |
| Biomed Tech       | 1.00              | -0.5                | 0.5                 |
| Total             | 21.0              | 1.50                | 22.5                |

In Section I, page 32, the applicant identifies Dr. Stuart Haigler, a board certified nephrologist, as the Medical Director of the facility. In Exhibit I-3, the applicant provides a copy of a letter signed by Dr. Haigler supporting the project and confirming his commitment to continue to serve as Medical Director. In Section H.3, pages 32-33, the applicant states that it will fill positions by using a DVA Teammate Recruiter, the Teammate Referral Program, and it's Student Internship Program. In addition, the applicant states that it provides a wide range of benefits and competitive salaries to attract candidates for positions.

The applicant documents the availability of adequate health manpower and management personnel, including the Medical Director, for the provision of the proposed dialysis services. Therefore, the application is conforming to this criterion.

(8) The applicant shall demonstrate that the provider of the proposed services will make available, or otherwise make arrangements for, the provision of the necessary ancillary and support services. The applicant shall also demonstrate that the proposed service will be coordinated with the existing health care system.

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In Section I, page 35, the applicant includes a list of providers of the necessary ancillary and support services. Exhibit I-3 contains a letter from the medical director of the facility expressing his support for the proposed project. The applicant discusses coordination with the existing health care system on pages 36-37. Exhibit I-1 contains copies of agreements with Charlotte East Dialysis (home hemodialysis training) and DaVita Laboratory Services, Inc. Exhibit E-1 also contains a letter from the Facility's Administrator stating that acute dialysis and transplant services will be provided by Carolinas Medical Center. The information in Section I and Exhibits I-1-3 is reasonable and adequately supports a finding of conformity with this criterion.

(9) An applicant proposing to provide a substantial portion of the project's services to individuals not residing in the health service area in which the project is located, or in adjacent health service areas, shall document the special needs and circumstances that warrant service to these individuals.

#### NA

- (10) When applicable, the applicant shall show that the special needs of health maintenance organizations will be fulfilled by the project. Specifically, the applicant shall show that the project accommodates: (a) The needs of enrolled members and reasonably anticipated new members of the HMO for the health service to be provided by the organization; and (b) The availability of new health services from non-HMO providers or other HMOs in a reasonable and cost-effective manner which is consistent with the basic method of operation of the HMO. In assessing the availability of these health services from these providers, the applicant shall consider only whether the services from these providers:
  - (i) would be available under a contract of at least 5 years duration;
  - (ii) would be available and conveniently accessible through physicians and other health professionals associated with the HMO;
  - (iii) would cost no more than if the services were provided by the HMO; and
  - (iv) would be available in a manner which is administratively feasible to the HMO.

#### NA

- (11) Repealed effective July 1, 1987.
- (12) Applications involving construction shall demonstrate that the cost, design, and means of construction proposed represent the most reasonable alternative, and that the construction project will not unduly increase the costs of providing health services by the person proposing the construction project or the costs and charges to the public of providing health services by other persons, and that applicable energy saving features have been incorporated into the construction plans.

- (13) The applicant shall demonstrate the contribution of the proposed service in meeting the health-related needs of the elderly and of members of medically underserved groups, such as medically indigent or low income persons, Medicaid and Medicare recipients, racial and ethnic minorities, women, and handicapped persons, which have traditionally experienced difficulties in obtaining equal access to the proposed services, particularly those needs identified in the State Health Plan as deserving of priority. For the purpose of determining the extent to which the proposed service will be accessible, the applicant shall show:
  - (a) The extent to which medically underserved populations currently use the applicant's existing services in comparison to the percentage of the population in the applicant's service area which is medically underserved;

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In Section L, page 48, the applicant reports that 82.7% of the in-center patients who received treatments at Union County Dialysis had some or all of their services paid for by Medicare or Medicaid in CY 2015, as illustrated in the table below.

**Historical Payor Mix CY 2015** 

| Institution with CT 2015 |             |             |                           |  |  |  |
|--------------------------|-------------|-------------|---------------------------|--|--|--|
| Payment Source           | IC Patients | PD Patients | Percent of Total Patients |  |  |  |
| Medicare                 | 26.5%       | 22.2%       | 25.9%                     |  |  |  |
| Medicaid                 | 10.2%       | 11.2%       | 10.3%                     |  |  |  |
| Commercial Insurance     | 11.2%       | 22.2%       | 12.9%                     |  |  |  |
| Medicare/Commercial      | 28.7%       | 44.4%       | 31.0%                     |  |  |  |
| Medicare/Medicaid        | 17.3%       | 0.0%        | 14.7%                     |  |  |  |
| VA                       | 6.1%        | 0.0%        | 5.2%                      |  |  |  |
| Total                    | 100.0%      | 100.0%      | 100.0%                    |  |  |  |

The United States Census Bureau provides demographic data for North Carolina and all counties in North Carolina. The following table contains relevant demographic statistics for the applicant's service area.

| Percent of Population |     |     |                                   |                        |                                    |  |  |
|-----------------------|-----|-----|-----------------------------------|------------------------|------------------------------------|--|--|
| County % 65+ Female   |     |     | % Racial<br>& Ethnic<br>Minority* | % Persons in Poverty** | % < Age<br>65 with a<br>Disability | % < Age 65<br>without<br>Health<br>Insurance** |  |
|                       |     |     |                                   |                        |                                    |  |  |
| Union                 | 11% | 51% | 27%                               | 11%                    | 6%                                 | 16%  |  |
| Mecklenburg           | 10% | 52% | 51%                               | 15%                    | 6%                                 | 19%  |  |
| Statewide             | 15% | 51% | 36%                               | 17%                    | 10%                                | 15%  |  |

Source: http://www.census.gov/quickfacts/table, 2014 Estimate as of December 22, 2015.

<sup>\*</sup>Excludes "White alone" who are "not Hispanic or Latino"

<sup>\*\*&</sup>quot;This geographic level of poverty and health estimates are not comparable to other geographic levels of these estimates. Some estimates presented here come from sample data, and thus have sampling errors

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that may render some apparent differences between geographies statistically indistinguishable...The vintage year (e.g., V2015) refers to the final year of the series (2010 thru 2015). Different vintage years of estimates are not comparable."

The Southeastern Kidney Council Network 6 Inc. Annual Report provides prevalence data on North Carolina dialysis patients by age, race, and gender on page 59, summarized as follows:

| Number and Percent of Dialysis Patients by<br>Age, Race, and Gender<br>2014 |                       |                          |  |  |  |
|---|-----------------------|--------------------------|--|--|--|
|   | # of ESRD<br>Patients | % of Dialysis Population |  |  |  |
| Age   |                       |                          |  |  |  |
| 0-19  | 52                    | 0.3%                     |  |  |  |
| 20-34   | 770                   | 4.8%                     |  |  |  |
| 35-44   | 1,547                 | 9.7%                     |  |  |  |
| 45-54   | 2,853                 | 17.8%                    |  |  |  |
| 55-64   | 4,175                 | 26.1%                    |  |  |  |
| 65+   | 6,601                 | 41.3%                    |  |  |  |
| Gender  |                       |                          |  |  |  |
| Female  | 7,064                 | 44.2%                    |  |  |  |
| Male  | 8,934                 | 55.8%                    |  |  |  |
| Race  |                       |                          |  |  |  |
| African-American  | 9,855                 | 61.6%                    |  |  |  |
| White   | 5,778                 | 36.1%                    |  |  |  |
| Other, incld's. not specified   | 365                   | 2.3%                     |  |  |  |

Source: http://www.esrdnetwork6.org/utils/pdf/annual-report/2014%20Network%206%20Annual%20Report.pdf

In 2014, over 85% of dialysis patients in North Carolina were 45 years of age and older and over 63% were non-Caucasian. (Southeastern Kidney Council Network 6 Inc. 2014 Annual Report, page 59).

The applicant adequately demonstrates that it currently provides adequate access to medically underserved populations. Therefore, the application is conforming to this criterion.

(b) Its past performance in meeting its obligation, if any, under any applicable regulations requiring provision of uncompensated care, community service, or access by minorities and handicapped persons to programs receiving federal assistance, including the existence of any civil rights access complaints against the applicants;

"Union County Dialysis has no obligation under any applicable federal regulation to provide uncompensated care, community service or access by minorities and handicapped persons except those obligations which are placed upon all medical facilities under Section 504 of the Rehabilitation Act of 1973 and its subsequent amendment in 1993. The facility has no obligation under the Hill Burton Act."

In Section L.6, page 47, the applicant states that there have been no civil rights equal access complaints filed within the last five years against any DaVita facilities in the state.

The application is conforming to this criterion.

(c) That the elderly and the medically underserved groups identified in this subdivision will be served by the applicant's proposed services and the extent to which each of these groups is expected to utilize the proposed services; and

 $\mathbf{C}$ 

In Section L.1, page 44, the applicant states:

"Union County Dialysis, by policy, makes dialysis services available to all residents in its service area without qualifications. We serve patients without regard to race, color, national origin, gender, sexual orientation, age, religion, or disability."

In Section L.1, page 45, the applicant projects that 81.9% of all patients who will receive dialysis treatments at Union County Dialysis will have all or part of their services paid for by Medicare and or Medicaid, as illustrated below:

Union County Dialysis Projected Payor Mix OY2

| Payment Source       | IC Patients | PD Patients | Percent of Total Patients |
|----------------------|-------------|-------------|---------------------------|
| Medicare             | 26.5%       | 22.2%       | 25.9%                     |
| Medicaid             | 10.2%       | 11.2%       | 10.3%                     |
| Commercial Insurance | 11.2%       | 22.2%       | 12.9%                     |
| Medicare/Commercial  | 28.7%       | 44.4%       | 31.0%                     |
| Medicare/Medicaid    | 17.3%       | 0.0%        | 14.7%                     |
| VA                   | 6.1%        | 0.0%        | 5.2%                      |
| Total                | 100.0%      | 100.0%      | 100.0%                    |

The applicant states on page 45, that projected payor mix is based on its historical payor mix with no adjustments to the rates. The applicant demonstrates that medically underserved populations will have adequate access to the proposed services. Therefore, the application is conforming to this criterion.

(d) That the applicant offers a range of means by which a person will have access to its services. Examples of a range of means are outpatient services, admission by house staff, and admission by personal physicians.

 $\mathbf{C}$ 

In Section L.4, page 47, the applicant states that patients will have access to the facility for dialysis services upon referral from a Nephrologist with admitting privileges at the facility. Patients, family, and friends who contact the facility seeking access to services will be referred to "a qualified nephrologist for evaluation and subsequent admission if it were found to be medically necessary."

The applicant adequately demonstrates that it will offer a range of means by which patients will have access to the proposed services. Therefore, the application is conforming to this criterion.

(14) The applicant shall demonstrate that the proposed health services accommodate the clinical needs of health professional training programs in the area, as applicable.

C

In Section M.1, page 49, the applicant states that Union County Dialysis has offered the facility as a clinical training site for medical assisting students from Brookstone College. However, Exhibit M-2, contains an executed agreement between several DVA operated facilities and Brookstone College. The information provided in Section M.1 and Exhibit M-2 is reasonable and credible and supports a finding of conformity to this criterion.

- (15) Repealed effective July 1, 1987.
- (16) Repealed effective July 1, 1987.
- (17) Repealed effective July 1, 1987.
- (18) Repealed effective July 1, 1987.
- (18a) The applicant shall demonstrate the expected effects of the proposed services on competition in the proposed service area, including how any enhanced competition will have a positive impact upon the cost effectiveness, quality, and access to the services proposed; and in the case of applications for services where competition between providers will not have a favorable impact on cost-effectiveness, quality, and access to the services proposed, the applicant shall demonstrate that its application is for a service on which competition will not have a favorable impact.

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DVA Renal Healthcare, Inc. (DVA) d/b/a Union County Dialysis proposes to add two dialysis stations for a total of 30 certified dialysis stations upon completion of this project.

On page 369, the 2016 SMFP defines the service area for dialysis services as the dialysis station planning area in which the dialysis station is located. Except for the Cherokee-Clay-Graham Multicounty Planning Area and the Avery-Mitchell-Yancey Multicounty Planning Area, each of the 94 remaining counties is a separate dialysis station planning area. Thus, the service area for this facility consists of Union County. Facilities may also serve residents of counties not included in their service area.

The July 2016 SDR indicates there are three dialysis facilities in Union County, as shown in the table below.

# Union County Dialysis Facilities as of December 31, 2015

| Dialysis Facilities      | Owner | # of<br>Patients | Location   | # of<br>Certified<br>Stations | # of<br>Approved<br>Stations | Percent<br>Utilization |
|--------------------------|-------|------------------|------------|-------------------------------|------------------------------|------------------------|
| Marshville Dialysis      | DVA   | 31               | Marshville | 12                            | 0                            | 64.58%                 |
| Metrolina Kidney Center* | BMA   | 75               | Monroe     | 21                            | 0                            | 89.29%                 |
| Union County Dialysis    | DVA   | 92               | Monroe     | 28                            | 0                            | 82.14%                 |

<sup>\*</sup>Note: Metrolina Kidney Center submitted an application, Project F-11242-16, which was conditionally approved 11/29/16 to add five dialysis stations for a total of 16 inpatient dialysis stations and to develop a peritoneal and home hemodialysis training program.

As shown in the table above two of the three facilities in Union County are operated by DVA and one is operated by Fresenius. Based on the most recent SDR, two of the three facilities operated in Union County operated at 80.0% utilization rate or above and one operated with a utilization rate of 64.58%.

In Section N.1, page 50, the applicant discusses how any enhanced competition in the service area will promote cost-effectiveness, quality and access to the proposed services. The applicant states:

"The expansion of Union County Dialysis will have no effect on competition in Union County. Although the addition of stations at this facility could serve to provide more patients another option to select a provider that gives them the highest quality service and better meets their needs, this project primarily serves to address the needs of a population already served (or projected to be served...) by DVA Renal Healthcare, Inc.

The expansion of Union County Dialysis will enhance accessibility to dialysis for our patients, and by reducing the economic and physical burdens on our patients, this project will enhance the quality and cost effectiveness of our services because it will make it easier for patients, family members and other [sic] involved in the dialysis process to receive services."

See also Sections C, F, G, H, L and P where the applicant discusses the impact of the project on cost-effectiveness, quality and access.

The information provided by the applicant in the sections referred to above is reasonable and adequately demonstrates that any enhanced competition in the service area includes a positive impact on cost-effectiveness, quality and access to the proposed services. This determination is based on the information in the application, and the following analysis:

- The applicant adequately demonstrates the need for the proposed project and that it is a cost-effective alternative. The discussions regarding analysis of need and alternatives found in Criteria (3) and (4), respectively, are incorporated herein by reference
- The applicant adequately demonstrates that Union County Dialysis will continue to provide quality services. The discussions regarding quality found in Criteria (1) and (20) are incorporated herein by reference.
- The applicant demonstrates that Union County Dialysis will continue to provide adequate access to medically underserved populations. The discussions regarding access found in Criteria (1), (3) and (13) are incorporated herein by reference.

Therefore, the application is conforming to this criterion.

- (19) Repealed effective July 1, 1987.
- (20) An applicant already involved in the provision of health services shall provide evidence that quality care has been provided in the past.

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In Section B, pages 9-11 and Section O, page 51, the applicant discusses the methods it uses to insure and maintain quality. In Exhibit O-3, the applicant provides a listing of four dialysis facilities that were not in compliance with Medicare conditions of participation during the 18 months prior to submission of the application, as shown below.

| DVA QUALITY CARE                  |           |                    |           |  |  |
|-----------------------------------|-----------|--------------------|-----------|--|--|
| FACILITY                          | SURVEY    | BACK IN COMPLIANCE |           |  |  |
|                                   | DATE      |                    |           |  |  |
| Southeastern Dialysis Kenansville | 3/22/2016 | Yes                | 6/10/2016 |  |  |
| Durham Dialysis                   | 3/22/2016 | Yes                | 5/31/2016 |  |  |
| Marshville Dialysis               | 2/29/2016 | Yes                | 4/15/16   |  |  |
| Durham West Dialysis              | 10/7/2015 | Yes                | 9/30/2015 |  |  |

Based on a review of the certificate of need application and publicly available information, the applicant adequately demonstrates that it has provided quality care

during the 18 months immediately preceding the submittal of the application through the date of the decision. The application is conforming to this criterion.

- (21) Repealed effective July 1, 1987.
- (b) The Department is authorized to adopt rules for the review of particular types of applications that will be used in addition to those criteria outlined in subsection (a) of this section and may vary according to the purpose for which a particular review is being conducted or the type of health service reviewed. No such rule adopted by the Department shall require an academic medical center teaching hospital, as defined by the State Medical Facilities Plan, to demonstrate that any facility or service at another hospital is being appropriately utilized in order for that academic medical center teaching hospital to be approved for the issuance of a certificate of need to develop any similar facility or service.

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The Criteria and Standards for End Stage Renal Disease Services promulgated in 10A NCAC 14C .2200 are applicable to this review. The application is conforming to all applicable criteria, as discussed below.

#### 10 NCAC 14C .2203 PERFORMANCE STANDARDS

- .2203(a) An applicant proposing to establish a new End Stage Renal Disease facility shall document the need for at least 10 stations based on utilization of 3.2 patients per station per week as of the end of the first operating year of the facility, with the exception that the performance standard shall be waived for a need in the State Medical Facilities Plan that is based on an adjusted need determination.
- -NA- Union County Dialysis is an existing facility.
- .2203(b) An applicant proposing to increase the number of dialysis stations in an existing End Stage Renal Disease facility or one that was not operational prior to the beginning of the review period but which had been issued a certificate of need shall document the need for the additional stations based on utilization of 3.2 patients per station per week as of the end of the first operating year of the additional stations.
- -C- In Section C, pages 13-15 and pages 17-18, the applicant projects that Union County Dialysis will serve a total of 111 in-center patients at the end of OY1 for a utilization rate of 92.5% or 3.7 patients per station per week (111 patients / 30 stations = 3.7 / 4 = 0.925 or 92.5%). The discussion regarding analysis of need found in Criterion (3) is incorporated herein by reference.
- .2203(c) An applicant shall provide all assumptions, including the methodology by which patient utilization is projected.

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-C- In Section C.1, pages 13-15 and pages 17-18, the applicant provides the assumptions and methodology used to project utilization of the facility. The discussion regarding analysis of need found in Criterion (3) is incorporated herein by reference.